

## STAFF REPORT

File No.: 6500-20 (Keats Island Shoreline Protection Project)

DATE OF MEETING:	January 31, 2019
TO:	Gambier Island Local Trust Committee
FROM:	Jaime Dubyna, Planner 1 Sonja Zupanec, Island Planner Northern Team
SUBJECT:	Keats Island Shoreline Protection Project

#### RECOMMENDATION

- 1. That the Gambier Island Local Trust Committee endorse the 'Keats Island Shoreline Protection Project Phase 2' Project Charter v.1 dated January 2019.
- 2. That the Gambier Island Local Trust Committee deem 'Phase 1' of the Keats Island Shoreline Protection Project to be complete and amend the Top Priorities item to read, "Keats Island Shoreline Protection Project Phase 2".
- 3. That the Gambier Island Local Trust Committee request staff to prepare a work plan and budget for the Keats Island Shoreline Protection Project Phase 2, and request funding confirmation for the 2018/19 and 2019/20 fiscal years.
- 4. That the Gambier Island Local Trust Committee endorse the 'Terms of Reference' dated January 2019 for the 'Keats Island Shoreline Protection Working Group' and request that staff solicit expressions of interest for volunteer members from the following:
  - a) Skwxwú7mesh / Squamish Nation
  - b) Tsleil-Waututh Nation
  - c) x<sup>w</sup>məθk<sup>w</sup>əỷəm / Musqueam First Nation
  - d) Keats Island Conservation Group
  - e) Sunshine Coast Conservation Association
  - f) Keats Island Leaseholders Association
  - g) Eastbourne Community Association

#### **REPORT SUMMARY**

This report summarizes 'Phase 1' of the Keats Island Shoreline Protection project, now substantially complete, and recommends the Gambier Island Local Trust Committee (LTC) endorse a 'Phase 2' project charter and establish a Keats Island shoreline protection working group to help guide the project.

#### BACKGROUND

At the February 2, 2017 regular business meeting, the LTC passed a resolution requesting staff to prepare a report regarding the legislative options available to the LTC specifically related to docks that affect identified sensitive ecosystems, or properties that have road access. Upon receipt of a <u>staff report</u> at the July 27, 2017

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regular business meeting, the LTC placed "Keats Island OCP/LUB Amendments" on its Top Priorities List with the specified activity, "amending policies and regulations for docks and other foreshore development".

The <u>Phase 1 project charter</u> was endorsed by the LTC in April 2018, and has been available on the project website throughout the duration of the project work.

A community questionnaire was conducted during 2018 and a summary of findings from this consultation is included in this report.

The questionnaire was finalized and endorsed by the LTC and distributed by mail on July 19, 2018 to property owners and residents on Keats Island. The questionnaire was made available online through Survey Monkey on July 19, 2018 and closed on October 17, 2018. Paper copies were also available at community information meetings (CIM) held on July 26, 2018 on Keats Island, and October 3, 2018 in West Vancouver.

Staff note that there is one outstanding resolution from 2018, as follows:

#### GM-2018-024

#### It was MOVED and SECONDED,

that the Gambier Island Local Trust Committee defer Recommendation No. 2 from the Staff Report of March 8, 2018, and that it be referred back to the Local Trust Committee at a fall meeting in 2018. CARRIED

This resolution referred to a staff recommendation for the LTC to explore the potential for a comprehensive archaeological overview or impact assessment being conducted for Keats Island. Staff is not recommending this approach as part of Phase 1 or Phase 2 of this project. Instead, First Nation representation in a specialized working group to support Phase 2 of the shoreline protection project is discussed later in this staff report.

#### ANALYSIS

#### Consultation

#### Summary from Community Questionnaire

The following is a summary of the community questionnaire responses:

- 165 responses (142 online, 23 paper copies)
- 43% of respondents support enhancing policies and regulations to increase protection of marine and shoreline areas; while 30% oppose enhancing policies and regulations
- Respondents ranked recreational opportunities, sensitive ecosystems, protected and/or undisturbed areas, and maintaining public access to the foreshore, highest as environmental and cultural values
- Over 60% of respondents consider the current level of foreshore development and the current number of docks in the marine areas of Keats Island to be "about right"
- Respondents ranked shared or community docks, waterfront accessibility (i.e. ramps, stairs), and protection from shoreline erosion, highest as private land-related values
- 78% of respondents identified as part-time or seasonal residents.

General themes from the written comments on the questionnaires included:

- Maintaining shoreline access;
- Maintaining access to privately owned waterfront lots;
- Protecting and formalizing existing docks and shoreline structures;

- Protecting property and/or development from erosion, sea level rise, storm surge, etc.;
- Interest in shared (communal, cooperative) docking facilities;
- Focusing regulation and/or enforcement on unauthorized structures along the shoreline, particularly in low bank, beach areas;
- Interest in updating regulations for new development, including docks; and
- Interest in and support for volunteer stewardship.

Full results of the questionnaire can be found in Attachment 1 of this report.

#### Summary from Community Information Meetings

Staff presentations at both CIMs identified important shoreline features and functions, sensitive ecosystems, eelgrass beds, rockfish and forage fish habitats. Staff provided an overview of options for policy and regulatory changes as well as voluntary stewardship opportunities to protect shoreline function and integrity.

Generally, CIM attendees expressed concern about existing structures such as seawalls and docks, and whether removal would be required or legal non-conforming status would be granted; the role of the Islands Trust during the permitting process for docks; and, whether this project is restricted to Keats Island, or will include other islands in the Islands Trust or the Province.

There was general support for waterfront property owners having private docks; protecting certain waterfront areas, such as intertidal areas; reviewing bylaws to ensure they are relevant; encouraging shared docks; requiring new structures to be less impactful; and, for protecting "what is left".

Minutes from the CIMs can be found in Attachments 2 and 3.

#### **Completion of Phase 1 Keats Island Shoreline Protection Project**

The objectives and in-scope activities of the <u>Phase 1 Project Charter</u> have been substantially completed. Community consultation undertaken in 'Phase 1' confirmed several community values and concerns related to foreshore development and regulation on Keats Island which inform the scope of potential Phase 2 review topics. The project charter activities which were not completed during this phase of the project included solicitation of First Nations input regarding shoreline values on Keats Island and holding a First Nations community event on Keats Island. Staff has had discussions with the Islands Trust Senior Intergovernmental Policy Advisor (SIPA) about Skwxwú7mesh / Squamish and Tsleil-Waututh Nations' interests in informing policy and regulatory changes for Keats Island as they pertain to marine and shoreline protection. Staff has learned that Skwxwú7mesh / Squamish Nation is currently working on a Marine Use Plan that incorporates the marine area adjacent to Keats Island and has completed a comprehensive archaeological assessment of the island. The x<sup>w</sup>məθk<sup>w</sup>əỳəm / Musqueam First Nation has asserted interests in the entirety of Alt'Kitsem / Howe Sound. A second phase of this project should include working with the SIPA and reaching out to the First Nations to request input to ensure the LTC project is informed by the land and marine planning efforts currently underway by the Nations.

Staff recommend that the LTC deem Phase 1 of the project to be completed and that the incorporation of First Nations input be prioritized in Phase 2 through the use of a targeted working group, described later in this staff report.

#### Phase 2 Keats Island Shoreline Protection Project

Building on the work completed in Phase 1, the LTC has a range of options available to advance a second phase of the project in order to address high, medium and/or low level shoreline protection measures as outlined in Figure 1.

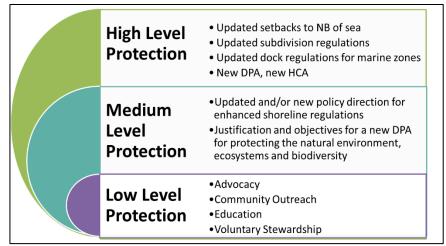


Figure 1. Shoreline Protection Tools Available to the LTC.

Staff have prepared a draft project charter (Attachment 4) for LTC consideration that focuses on high and medium level shoreline protection. Draft objectives include significant First Nations involvement to ensure any changes to policies and regulations are consistent with the objectives of the draft Marine Use Plan, cumulative effects study in the Alt-Kitsem / Howe Sound and First Nations archaeological assessments.

#### Working Group and Draft Terms of Reference

Pursuant to the <u>Advisory Planning Commission Bylaw No. 150</u>, an Advisory Planning Commission (APC) can be established by the LTC to provide advice to the LTC on land use planning matters. Two thirds of the members must be residents of the electoral area as defined by the *Local Government Act*. On Keats Island there are few title holders who meet the definition of 'resident'. Staff is recommending that the LTC instead consider establishing a 'Working Group' to provide the LTC with advice and recommendations on the second phase of a Keats Island Shoreline Protection Project.

A draft 'Terms of Reference' (TOR) has been prepared (Attachment 5) should the LTC choose to advance the staff recommendation to solicit broad community representation with specified terms and scope of work for the members for the duration of the project. Invitations to participate should be sent to Skwxwú7mesh / Squamish, Tsleil-Waututh, and x<sup>w</sup>mə $\theta$ k<sup>w</sup>əÿəm / Musqueam First Nations to solicit input on draft policy and regulations and ensure consistency with land and marine use planning being undertaken by the Nations. Invitations for expressions of interest to be appointed to the working group should be sent to the Keats Island Conservation Group, Sunshine Coast Conservation Association, Keats Island Leaseholder Association (DL696), and Eastbourne Community Association.

#### Rationale for Recommendation

Staff recommend the LTC endorse the new project charter and establish a working group in order to support advancement of this Phase 2 project. The working group can guide the review of draft policies and regulations pursuant to an endorsed terms of reference. Staff recommend representation from First Nations, community agencies and organizations as per the staff recommendation, included on Page 1 of the report.

#### ALTERNATIVES

The LTC may consider the following alternatives to the staff recommendation:

1. Expand the list of agencies or community groups and request expressions of interest for a Shoreline Protection Working Group.

The LTC may wish to identify additional agencies or community groups that should be represented on a newly established working group and can add to or delete from the recommended resolution on Page 1 of the report as necessary.

2. Amend the draft Terms of Reference for a Shoreline Protection Working Group.

The LTC may wish to modify the draft TOR and specify additional responsibilities, timelines or deliverables. In this case the recommended resolution on Page 1 of the report should include the words "as amended" and the meeting minutes can reflect the desired changes endorsed by the LTC.

#### **NEXT STEPS**

If the LTC concurs with the recommendations, a workplan will be submitted to the Director of Administrative Services to request budget approval for the current and next fiscal year. Upon confirmation of budget approval, staff will work with the SIPA to send invitations to Skwxwú7mesh /Squamish Nation, x<sup>w</sup>məθk<sup>w</sup>əỷəm / Musqueam First Nation, and Tsleil-Waututh Nation to participate in the working group. Staff will also contact the identified community groups to solicit expressions of interest to be appointed to the working group. The LTC can consider appointments during a closed session of the next regularly scheduled business meeting on March 21, 2019.

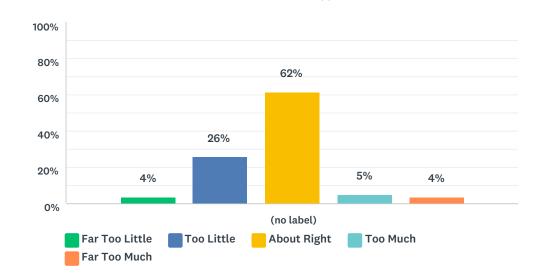
Submitted By:	Jaime Dubyna, MSc.Pl., Planner 1 Sonja Zupanec, MCIP, RPP, Island Planner	January 15, 2019
Concurrence:	Ann Kjerulf, MCIP, RPP Regional Planning Manager	January 15, 2019

#### ATTACHMENTS

- 1. Attachment 1 Phase 1 Community Questionnaire Results
- 2. Attachment 2 CIM Minutes July 26, 2018 (adopted October 3, 2018)
- 3. Attachment 3 CIM Minutes October 3, 2018 (adopted December 13, 2018)
- 4. Attachment 4 Phase 2 Draft Project Charter January 2019
- 5. Attachment 5 Draft Terms of Reference Keats Shoreline Protection Working Group

### Attachment 1

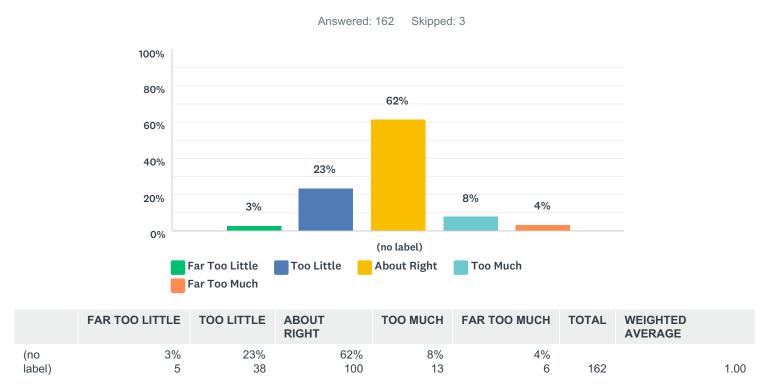
# Q1 Would you say the current level of foreshore development (including stairs, walkways, retaining walls and other similar structures) on Keats Islands is:



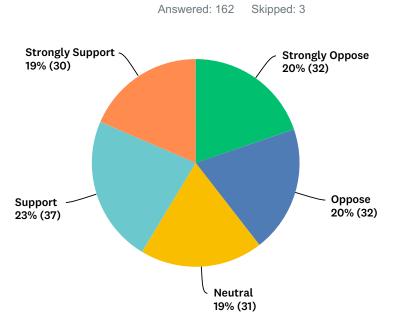
Answered: 164 Skipped: 1

	FAR TOO LITTLE	TOO LITTLE	ABOUT RIGHT	TOO MUCH	FAR TOO MUCH	TOTAL	WEIGHTED AVERAGE	
(no label)	4% 6	26% 43	62% 101	5% 8	4% 6	164		1.00

# Q2 Would you say the number of docks in the marine areas of Keats Island is:

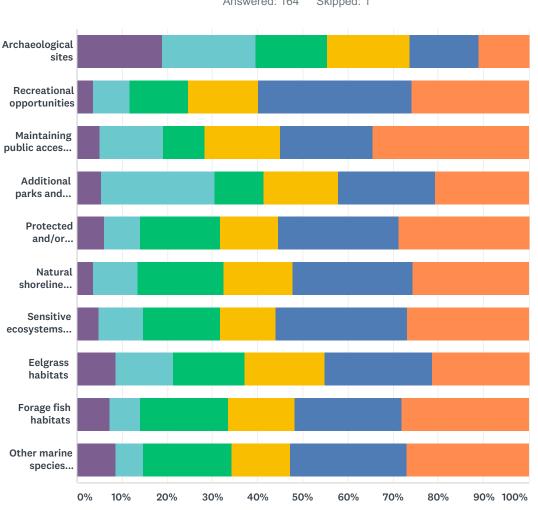


### Q3 Currently, the Keats Island OCP includes policy language to limit docks to existing and water access only lots. Are you in support of limiting private docks to 'water access only' lots?



	STRONGLY OPPOSE		OPPOSE	NEUTRAL	SUPPORT	STRONGLY SUPPORT		TOTAL	WEIGHTED AVERAGE	
(no label)		20% 32	20% 32	19% 31	23% 37	1	19% 30	162		1.00

### Q4 In considering shoreline protection on Keats Island, how important are the following environmental and cultural values to you?

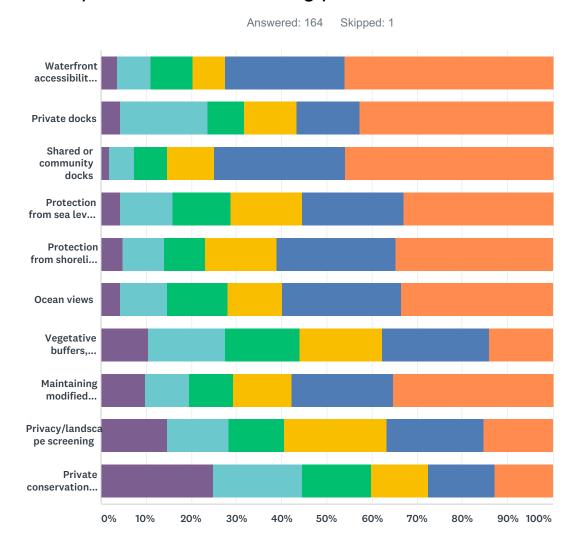


Answered: 164 Skipped: 1

Not sure/Need more information Not Important Slightly Important Moderately Important 🛛 Important Very Important

	NOT SURE/NEED MORE INFORMATION	NOT IMPORTANT	SLIGHTLY IMPORTANT	MODERATELY IMPORTANT	IMPORTANT	VERY IMPORTANT	TOTAL
Archaeological sites	19% 31	21% 34	16% 26	18% 30	15% 25	11% 18	164
Recreational opportunities	4% 6	8% 13	13% 21	15% 25	34% 55	26% 42	162
Maintaining public access to the foreshore	5% 8	14% 23	9% 15	17% 27	20% 33	35% 56	162
Additional parks and Protected Marine Areas	5% 9	25% 41	11% 18	16% 27	21% 35	21% 34	164

Protected and/or	6%	8%	18%	13%	27%	29%	
undisturbed natural	10	13	29	21	44	47	164
areas							
Natural shoreline	4%	10%	19%	15%	26%	26%	
vegetation	6	16	31	25	43	42	163
Sensitive	5%	10%	17%	12%	29%	27%	
ecosystems (incl.	8	16	28	20	48	44	164
Coastal Bluffs)							
Eelgrass habitats	9%	13%	16%	18%	24%	21%	
	14	21	26	29	39	35	164
Forage fish habitats	7%	7%	20%	15%	24%	28%	
-	12	11	32	24	39	46	164
Other marine	9%	6%	20%	13%	26%	27%	
species habitats	14	10	32	21	42	44	163



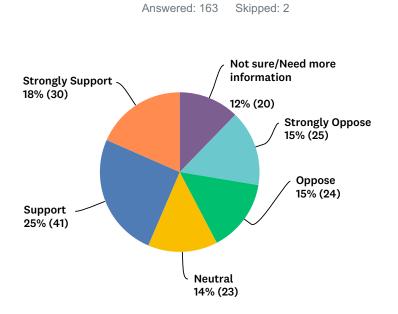
### Q5 How important are the following private land-related values to you?

Not sure/Need more information Not Important Slightly Important Moderately Important Important Very Important

	NOT SURE/NEED MORE INFORMATION	NOT IMPORTANT	SLIGHTLY IMPORTANT	MODERATELY IMPORTANT	IMPORTANT	VERY IMPORTANT	TOTAL
Waterfront accessibility (i.e. ramps, stairs)	3.68% 6	7.36% 12	9.20% 15	7.36% 12	26.38% 43	46.01% 75	163
Private docks	4.27% 7	19.51% 32	7.93% 13	11.59% 19	14.02% 23	42.68% 70	164
Shared or community docks	1.84% 3	5.52% 9	7.36% 12	10.43% 17	28.83% 47	46.01% 75	163
Protection from sea level rise/storm surges	4.27% 7	11.59% 19	12.80% 21	15.85% 26	22.56% 37	32.93% 54	164
Protection from shoreline erosion	4.88% 8	9.15% 15	9.15% 15	15.85% 26	26.22% 43	34.76% 57	164

Ocean views	4.27%	10.37%	13.41%	12.20%	26.22%	33.54%	
	7	17	22	20	43	55	164
Vegetative buffers,	10.37%	17.07%	16.46%	18.29%	23.78%	14.02%	
natural shorelines on private property	17	28	27	30	39	23	164
Maintaining modified	9.76%	9.76%	9.76%	12.80%	22.56%	35.37%	
shorelines and existing seawalls	16	16	16	21	37	58	164
Privacy/landscape	14.72%	13.50%	12.27%	22.70%	21.47%	15.34%	
screening	24	22	20	37	35	25	163
Private conservation	25.00%	19.51%	15.24%	12.80%	14.63%	12.80%	
covenants along the shoreline	41	32	25	21	24	21	164

# Q6 Do you support enhancing policies and regulations to increase protection of Keats Island's marine and shoreline areas?



	NOT SURE/NEED MORE	STRONGLY OPPOSE	OPPOSE	NEUTRAL	SUPPORT	STRONGLY SUPPORT	TOTAL	WEIGHTED AVERAGE
(no label)	12% 20	15% 25	15% 24	14% 23	25% 41	18% 30	163	1.00

# Q7 Do you have specific concerns about the use and development of Keats Island shorelines that have not been mentioned? Please describe:

Answered: 61 Skipped: 104

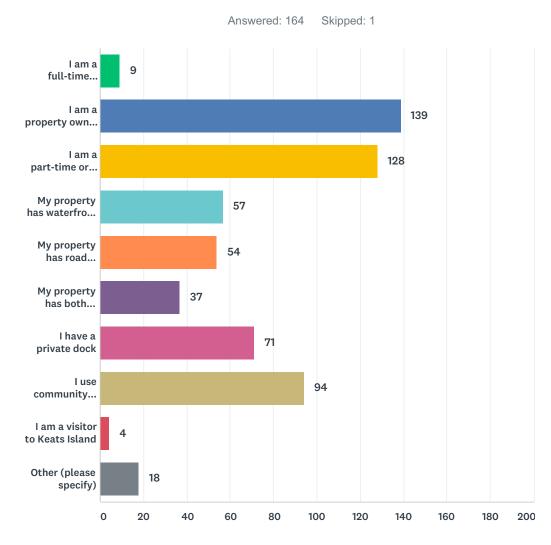
#	RESPONSES	DATE
1	Foreshore is important, questions are very slanted. To drive a pilling into eel grass habitat is no problem.	10/22/2018 12:02 PM
2	My concern is that Islands Trust are trying to kill off residential and recreational use of Keats Island	10/8/2018 10:04 AM
3	Existing docks should be grandfathered, docks are necessary for private property access	10/5/2018 4:50 PM
4	I feel the existing regulations are adequate. I've never heard this issue come up before this was presented by the islands trust.	10/5/2018 1:36 PM
5	I feel that there is a push to have more docks on the island, and depending on the situation and where it is at it may become very cluttered and over crowded, as we see at Keats Camp and in some ways what is starting to happen at Eastbourne. I would like to see more green space on Keats, there is a push for more development and bigger cottages, the island can only sustain so much.	10/4/2018 11:09 AM
6	Existing structures should be grandfathered. Private owners should be able to protect and use their land. This is a water-access island so that should remain a consideration. Eelgrass moves and integrates continuously in our area. Boats dumping.	10/4/2018 9:53 AM
7	no.I'm not interested in more regulations by people who live elsewhere (ex Gambier) or have nothing better to do than impose their ideas on the rest of us who live and enjoy Keats.An example of this was a dock built in our bay which had to be much longer to protect some eel grass and has consequently become an eyesore to rest of the people in the bay.The bay has crab all over it so to build a dock much larger to protect some eel grass close to the shore was ridiculous.	10/3/2018 12:48 PM
3	I did not buy a boat and oceanfront so I can have no access to the ocean out in front of me and keep my boat tied up a mile away in a communal dock. Yes enviro building practice must be used but you need to step back and stop telling people what they can and can not do on there property. We have a beautiful ocean and there are many avid boaters. If they want to build a dock let them the small fish hide under the dock for protection from birds. The big fish eat the small fish. As far as the arc archeological servey. I'm on rock. Solid rock and have been over every inch of it over my time at keats. I find the odd rusty old nail but nothing that was before our time and our family has been there for close to 80 years. Yes people were here before us and there maybe traces of it. I don't see the point covering every inch of shoreline to find a small trace of there existence we know they were here they left articles and traces behind AS MOST CAMPERS DO if the Squamish band want to come take a walk around my property and see if there's any artifacts. They are welcome to. The fact that we need to pay for a survey were no actuall survey of my property actually happened is highway robbery	9/26/2018 10:12 AM
9	I believe we should be able to have a dock installed in front of our waterfront property going through the proper channels as we are now. We need water access to our property.	9/24/2018 9:10 AM
10	People buy waterfront properties for recreational purposes and they expect that they should be able to access the water for recreational purposes such as boating, swimming, etc. Limiting a person from putting in appropriate access to the water for waterfront activities because they have road access to anouther area defeats the whole purpose of having waterfront property. We have 16 foot tides on Keats so easy access to the water is not always feasible without a dock. The existing types of dock structures on Keats is appropriate for the intended use of the property	9/23/2018 11:55 AM
11	No	9/20/2018 8:13 PM
2	I think I preferred it years ago, when families were left alone to develop their properties and shorelines. These old properties are some of the nicest, in my opinion.	9/20/2018 1:50 PM
13	Due to rising sea waters high tides and storm surge, seawalls and shoreline protection is essential for the protection and preservation of existing waterfront homes.	9/20/2018 1:43 PM

29	Ni	8/28/2018 2:38 PM
28	Large trees that are tilting naturally toward the ocean, and are pulling away the bank, if they eventually go down by themselves they take huge amounts of the banks with them, causing increased erosion. They should be culled.	8/28/2018 3:06 PM
27	reason should be the priority. We have been told our temporary dock is a navigation hazard. This is ridiculous given the reefs and rocks which would interfere with any navigation near the dock except small vessels	8/28/2018 3:19 PM
6	Everything is fine as it is, the only issue really is the effect of wakes from large vessels and in particular, the Stormaway. Islands Trust cannot do anything about that. limiting Docks simply makes for more conflict at the two public docks, that is a very stupid idea.	8/28/2018 6:52 PM
25	We would be concerned if there were additional public wharfs or access structures permitted. The government wharf at Keats Landing and the mooring buoy at Sandy Beach are sufficient. it would be wrong to allow any moorage or docking at Salmon Rock or vicinity. Current access by trail is sufficient.	8/28/2018 8:23 PM
24	As a water only access island all private property owners have, and should retain, the right to construct a private dock in front of their property. Substantial marine environments are very well preserved, nearly the entire foreshore from Sandy Beach through Salmon Rock and east to the Eastborne community remains in its natural state. Plumpers Cove marine park is well preserved as is the majority of the foreshore in front of private property. Public access to the foreshore is excellent through parks and land based public access points. With very few exceptions, the shoreline at Keats has been very well looked after and use very well balanced given the need for access to the island by boat.	8/29/2018 7:42 AM
23	None	8/29/2018 9:04 PM
22	There is private water front development east of pebble beach that is totally non-compliant with any regulations and monitoring. Yet the island trust does nothing about it and imposes onerous requirements on DL 696 just to change the ownership registrations on development that has been in place prior the existence of the Islands Trust. Priorities seem to be out of place to be pursuing this kind of survey.	8/30/2018 9:22 PM
1	I have strong concerns that well-intentioned shore preservation concerns will be used to impose what amounts to retroactive regulation of longstanding shoreline use by Keats residents.	9/3/2018 7:39 AM
20	The marine infrastructure does not include any public and/or cooperative infrastructure for those Keats landowners without waterfront access to have boat docking/morning services. This means that personal recreational and transportation boating opportunities for "inland" Islanders are either precluded, or only accessible by further adding to the high number of private moorages. The answer is to provide communal, cooperative or shared facilities meets demand while controlling it mitigating impacts on the marine environment and reduces overall expenditures. Note, the one existing docking facility connected to a public resource on the island, at Keats Landing, is exclusive to the discretion of a private leaseholder.	9/9/2018 10:37 AM
19	Speed of marine boats causing wake erosion on the shorelines. We need more ability to enhance items such as retaining walls etc. to ensure buildings etc. don't slide into water.	9/9/2018 6:00 PM
8	No	9/9/2018 10:40 PM
17	People should not be able to use erosion as an excuse to put up unauthorized seawalls - these actions not only affect other owners on those beaches, but more importantly, the natural process of the ocean. Septic fields and systems should be well back from the natural boundary of the sea.	9/12/2018 7:02 PM
6	if District Lot 876 also known as Managed Forest #0472 andDistrict Lot 1829which is also managed for timber, having a log dump site is of utmost importance.District Lot 1469 andLog Dump site License #238678, LBF:2404242	9/20/2018 1:01 PM
5	Safer walkways: 1) Good stairs 2) Roots removed on the West Beach access. Short paved walkway up the steep hill from Eastborne dock.	9/20/2018 1:35 PM
4	More public easy access of small non-motorized boats (kayaks, canoes, row boats). Easy access at Eastbourne and Keats Landing where cars can unload and a small walk-in dock for boat access without crashing kayak onto rocks. Car parking to be limited.	9/20/2018 1:40 PM

1)		
30	"Road access" to some lots (such as in Plumper Cove) formally exists, but is useless for access, since it is over 1 km away from the houses over rugged terrain. I strongly oppose any restriction on docks for such lots. Moreover, road access only to _any_ lot is not reasonable without regular car ferry service to Keats Island.	8/22/2018 10:35 PM
31	I feel that existing docks and walls etc need to be retained, but am happy to limit future docks etc. I am also interested in information about how to voluntarily return part of my property to more natural conditions. What I really care about is making plumper cove a no-dump zone (it's disgusting the way old boats just pump their waste directly into the bay and it cannot possibly be good for the environment), removing the floating garbage that people anchor in the bay to sink with who knows what toxic chemicals aboard (to be clear I have no problem at all with the log boomers and the occasional barge with crane that moor in the bay - they are going concerns and not garbage), and ongoing access via lovely woodland trails to the existing natural areas on the island such as salmon rock, the peak, pebble beach etc. I would also just like to say that we are residents since 1938 and love the land and the ocean, totally happy to do reasonable things to sustain fish, crabs, plants, forest etc and to respect archaeological sites, but what my grandparents did is done and not easily undone.	8/22/2018 5:32 PM
32	I feel there is far too many toys and personal floatation objects left on the beach for long periods of time just people are too lazy to take their stuff back and forth to the beach. it is becoming an eye sore. People should not be allowed to leave their stuff on the beach. They should take it home. Also there are abandoned boats that have been on the beaches for a long time which are also eye sores and should be removed.	8/21/2018 1:36 PM
33	There needs to be more seawalls and protection against erosion and rising water levels.	8/13/2018 4:23 PM
34	No	8/13/2018 4:20 PM
35	no	8/13/2018 4:12 PM
36	Unregulated tree felling often 20-30 m trees felled to establish a view corridor some awful examples are seen at Andys beach, Keats, and near cotton point (east side). Really irresponsible and selfish. Thinning, limb windowing are sufficient and actually look nice to look through and make a nicer view (having a foreground to look at and not just water and mountain distant view).	8/13/2018 9:53 AM
37	I believe one persons personal agenda has become a priority. Trying to dictate what owners do on Keats island ONLY (and not the rest of islands trust areas) is unacceptable and discriminatory	8/10/2018 1:51 AM
38	In my opinion the Island's Trust should not be spending their time, money and energy on this study. There are much more important efforts for the IT to spend their efforts this shouldn't be anywhere near the top of the IT's priority list.	8/9/2018 8:53 PM
39	I have a concern regarding boats dumping in the Plumpers Cove and a concern about boats and businesses using Plumpers Cove as a permanent mooring.	8/9/2018 8:12 PM
40	no	8/9/2018 4:20 PM
41	Concern: Too many policies and regulations will turn this recreational retreat into a complicated city type community. Let's keep them light and to a minimum, so the place is fun to visit. Don't forget the present users of the public dock can't even stick to a simple dock use plan.	8/2/2018 4:38 PM
42	Not sure with some of the language in the survey but it is very important to us that we have the right to protect our homes and properties from falling into the ocean due to erosion. We need to be able to put up revetements to protect our home and property	8/2/2018 3:54 PM
43	No	7/30/2018 10:07 AM
44	Good and adequate protections currently in place no need for more. People with waterfront if they can without damage to the environment should be able to have docks. Not that many non serviced lots available for docks.	7/30/2018 8:53 AM
45	Not too much development	7/29/2018 11:47 AM
46	Much more information as to what is proposed is needed before informed comments can be made.	7/29/2018 7:54 AM
47	Large private docks that potentially change shoreline and / or have potential negative impacts (i.e. styrofoam degradation and release) are not acceptable. With relatively low land values, and an increasing scarcity of undeveloped shorelines, it would be great to purchase and protect important areas as we can on Keats. Building a dock - which intrude onto foreshore and waterlots that are public domain - is a very specific privilege, and not a right.	7/26/2018 6:50 PM

please advise how any measures can be policed if they are implemented. steep lots on waterfront are difficult to access. emergency access DEPENDS on more docks and ramps - firefighting / emergency access etc	7/26/2018 1:19 PM
I believe that ALL of the shoreline should be available for public use.	7/26/2018 10:11 AM
none	7/25/2018 3:18 PM
We need a public marina at Keats Landing.	7/24/2018 7:24 PM
none at this time	7/24/2018 12:30 PM
Would like to have development of a new dock to support the ten acre land owners whilst doing as little environmental damage as possible.	7/23/2018 2:56 PM
too many private docks and no plans to build community access docks	7/21/2018 4:51 PM
Development must be done in a way that is sustainable for the environment. There should not be a blanket ban on new development. There is no reason an engineered solution could not be found in most cases that would not impact the environment. More oversight, not a ban is what is needed. The current situation with the wharf in eastbourne makes it difficult to use or unusable all together due to misuse. Other options are still needed.	7/21/2018 6:57 AM
losing public access/and the development of land to shoreline above and around Pebble Beach concerns me.	7/20/2018 1:06 PM
Shoreline development close to the most publicly used beaches. Better public access to beaches (Andy's Beach). Maintenance of existing stairways (Laurel).	7/20/2018 9:52 AM
None	7/20/2018 9:39 AM
No	7/20/2018 6:10 AM
Numbers and placement of private boat moorages. It seems that anyone can place a moorages almost anywhere and there are no limit on numbers to protect views, swimming and other recreation.	7/19/2018 7:12 PM
	are difficult to access. emergency access DEPENDS on more docks and ramps - firefighting / emergency access etc I believe that ALL of the shoreline should be available for public use. none We need a public marina at Keats Landing. none at this time Would like to have development of a new dock to support the ten acre land owners whilst doing as little environmental damage as possible. too many private docks and no plans to build community access docks Development must be done in a way that is sustainable for the environment. There should not be a blanket ban on new development. There is no reason an engineered solution could not be found in most cases that would not impact the environment. More oversight, not a ban is what is needed. The current situation with the wharf in eastbourne makes it difficult to use or unusable all together due to misuse. Other options are still needed. Iosing public access/and the development of land to shoreline above and around Pebble Beach concerns me. Shoreline development close to the most publicly used beaches. Better public access to beachess (Andy's Beach). Maintenance of existing stairways (Laurel). None Numbers and placement of private boat moorages. It seems that anyone can place a moorages almost anywhere and there are no limit on numbers to protect views, swimming and other

### Q8 Please select all of the following statement/s which apply to you:



ANSWER CHOICES	RESPONSES	
I am a full-time resident on Keats Island	5%	9
I am a property owner on Keats Island	85%	139
I am a part-time or seasonal resident on Keats Island	78%	128
My property has waterfront access only	35%	57
My property has road frontage access only	33%	54
My property has both waterfront and road access	23%	37
I have a private dock	43%	71
I use community dock/wharf facilities	57%	94
I am a visitor to Keats Island	2%	4
Other (please specify)	11%	18
Total Respondents: 164		

### Q9 Please provide any additional comments or questions you have about 'Phase 1' of the Keats Island Shoreline Protection project:

Answered: 47 Skipped: 118

¥	RESPONSES	DATE
1	When politics get involved, common sense is lost.	10/22/2018 12:02 PM
2	I feel that the impact of the docks is minimal given the small scale of almost all the installations. Attention should be focused on the beach, reef and low bank areas re: illegal and substandard walls, illegal and substandard septic (nonseptic) systems. Proper enforcement of existing regulations could control these issues if they were to be properly and uniformly applied.	10/22/2018 11:58 AM
3	It would be a good idea to abandon this project	10/8/2018 10:04 AM
4	I feel it is a non-issue. There are very few places additional private docks can be built- the existing ones have not posed a problem for me or my family.	10/5/2018 1:36 PM
5	I thought the survey wasn't designed properly, that existing docks should be grandfathered, that this is an island and water access and recreational enjoyment of the water which includes docks, is key. My family has owned property on Keats island since the 1930's, and my family's property and legacy on the island is a large part of my personal identity. My family has a community on the island with other property owners who have also had family homes on the island since the 30's, and my relationships with these people are some of the most valuable in my life. I feel very strongly about the conservation of the island and it's natural beauty and ecosystems, however, I do not believe in any way that docks are the problem. My eyes the island is being overdeveloped, but by cabins, golf carts, roads, and cars. The construction of new docks ought to be limited, but existing docks are not a problem. In the case of my community in Plumper's cove, without our docks which have existed for generations, we don't really have access to our cabins without them. If we lose our ability to maintain our docks appropriately, we lose our ability to enjoy our family homes, communities, and traditions. My father lived in our home on Keats full time for a period, and without our dock that would not have been an option, as our dock provides us with accessibility to our property, especially during winter months. I strongly believe existing docks should be grandfathered in. I also think there is an equity issue in regards to placing restrictions on private docks. Taking a water taxi, or the stormaway and then hiking in from the landing, is not an accessible option for many peoples with disabilities, or the elderly. As my mother grow older, I want her to be able to enjoy our family home, just as her parents and grandparents did until their old age. When I am older, I hope that I too will be able to safely and comfortably access our home. I hope if any of my family members, or myself, become bound to a wheelchair, we will not be forced out o	10/5/2018 9:02 AM
6	This is a timely and difficult task to undertake. We appreciate the efforts and work being done on this area. Our island paradise is at risk of becoming overrun and from the ocean not looking as natural or nice as it could be. My biggest fear is when or if Pebble Beach gets into the hands of development. We need to protect that shoreline, make it a marine park or protected 15 metres backI foresee potential for major cabin/house development in that area.	10/4/2018 11:09 AM
7	Survey questions don't allow for neutral answers. Some things might be appropriate BUT only in some areas. There is not enough about balancing private interests. Wording of some questions seemed leading.	10/4/2018 9:53 AM
8	No boat sewage discharge zones should be established in Plumper Cove and other areas of Howe Sound and a a way to limit derelict / liveaboard vessels from mooring in the the same areas. Mooring bouys should require permits and annual fees and be limited to the number allowed in any one area.	9/30/2018 3:56 PM

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9	In order to protect water quality which, in turn, affects habitats etc., addressing the issue of boaters pumping out sewage into the bays, people putting down mooring buoys, and abandoned/derelict vessels should be addressed.	9/30/2018 3:23 PM
10	If people want to build a dock in an appropriate way so they can access the ocean. Let them build it. It seems the people who say "no" are people who don't want a dock or can't build a dock why should we let these people make decisions for others. If your concerned about the whales and fish let's look at it the whales are dying because of lack of fish. The fish are disappearing because we are over fishing. Not because a salmon is to tired to swim around a dock My question is. WHOS CATCHING THE FISH. WHY DONT WE QUIT FISHING FOR 10 years Everyone!!!!! DO YOU THINK THAT WOULD MAKE A FAR BIGGER OF AN IMPACT. Farmed fish should be done on land in lines tanks and water filtered with byproduct disposed of appropriately focus your efforts of bigger problems. Not the fact of a tree on someone's property or a new dock a year being built in an environmental way Trees on rock don't grow a very secure root structure as the soil is quite shallow. Typically they grow fast as the un obscured sun exposure and we live in a very wet climate witch is optimal growing conditions This allows trees to grow bigger then their root structures support. Add in the factor of wind WITCH IS A LARGE FACTOR BEING ON THE OCEAN. Now we have trees falling down If a home owner sees a potential hazard and does not want a tree to fall on his house LET HIM TAKE IT DOWN. WHY SHOULD WE NEED TO ASK YOU There are 11 cabins. 6 of those cabins have had trees fall down on them. All the 6 trees that fell down were on water front lots and fell on there own cabins or fell back on to cabins in the row behind waterfront Have you taken that into consideration??? If someone wants a view of the beautiful ocean and there's a few trees on there property in the way. They have the right to remove them. If you want to make a rule that If you remove a tree you have to plant a tree that's reasonable. Then you will get a replacement tree being planted in a appropriate spot. They can prune and maintain a small tree to not impede there view.	9/26/2018 10:12 AM
11	We have been scaling our rocky bluff property with our dinghy, food and supplies for years. We are now older and are not so agile. We require a safe and easier access to our waterfront property now. We do not have a vehicle like a lot of people on the island. I wonder what the impact of all the vehicles travelling on the island is?	9/24/2018 9:10 AM
12	We all want to protect the environment and maintain both the land and water around Keats but we should not lose site that these are basically recreational properties and there has to be a balance so that the properties can be used for their intended purpose. When we sit on our dock with our neighbors we see an abudunce of life in the water including schools of fish, seals, octopus, starfish kelp, mussels etc and the environment seems to be doing very well under the current conditions.	9/23/2018 11:55 AM
13	Satisfied with current policies and regulations	9/20/2018 8:13 PM
14	Additional info (not shoreline) More access possibilities for small business ventures where willingness to have it. Eg, groceries for summertime at least or for extended times; maybe fuel; B&B's with limits; maybe limited transportation abilities when Eastbourne Ferry Services are unavailable because of weather.	9/20/2018 1:40 PM
15	Dock areas for safe entering and exiting kayaks, canoes, etc.	9/20/2018 1:35 PM
16	Keep in mind, making more regulations could cost me my log dump License and renewal is already a lengthy process!	9/20/2018 1:01 PM
17	I am especially concerned about maintaining sensitive coastal bluff habitat on the island.	9/18/2018 9:26 AM
18	We believe that anyone who owns or leases waterfront property should have the option of providing a dock. We don't think that those of us who have docks should be voting to restrict the capability of others to build docks. On our part of the island, DL 696 - the land-use contract provides adequate protection to the environment - mainly by limiting the number of building lots to the original 110 leases. Most of DL 696 is protected against development. We have no idea about feasibility, but it would be nice if large parts of the rest of the island were kept in a natural state. This would be a better solution than the disallowance of docks on people's lots.	9/15/2018 7:57 AM

Gambier Island Local	Trust Committee Keats	Island Shoreline P	Protection Project (Phase
1)			

19	1. My initial concern is this a provincial wide shoreline protection mandate where it will be applied everywhere or is this limited to an island trust issue. 2. If we are going to be looking at historical properties, as many of the Plumper Cove properties are over 80 years old in regards to walls etc, it begs the issue how can you balance this issue in regards to removing sea walls when you look to Vancouver and see the world famous Stanley park seawall? Are standards going to be applied evenly through out the province. 3. Hoping that phase two of the process takes into account that summer presentations at Keats mid week limits the number of attendees due to work and not being able to be at Keats during the week. Lets make this a weekend presentation so all can attend . I would suggest the same for any Vancouver based presentations for the same reasons or at least reach out to your community and give them the opportunity to let them chose date options so it's at least democratic for the attendees. We among multiple neighbours can not attend either of the 2018 options which is very frustrating. This seems to be more about the island trust staff than about the island residents and owners.	9/11/2018 10:12 AM
20	Docks provide habitat and shelter for marine life. So what's the problem?	9/9/2018 9:26 PM
21	Thank you for your work. Some tough decisions will need to be made to protect waterfront properties and also to maintain the marine ecosystems.	9/9/2018 6:40 PM
22	If we don't protect the foreshore, and properties on the water, future issues such as property slippage will cause more damage to the waters than constructing environmentally sound protective barriers. With continuous rising waters an erosion to shoreline, property owners are concerned and it can be conceived that they have barriers to protecting their properties due to policies and procedures in place. Property owners have their properties and shoreline in their best interest at all times.	9/9/2018 6:00 PM
23	If this becomes another case of the Islands Trust and SCRD focusing outcomes and measures on regulations of private land only, rather than also including and prioritizing investment in public amenities to improve public use and enjoyment of the marine environment, it will further exacerbate tension between private interests and the public good.	9/9/2018 10:37 AM
24	I don't see this as a priority for Keats Island. The Islands Trust is over reaching on this issue. How about cleaning up the mess in the middle of the island Or the unlicensed rusting vehicles abandoned or being driven on the island? There are several more pertinent matters worthy of your attention rather than this issue. I sense a matter of individual interest is being presumed here and it smells of politics.	8/30/2018 9:22 PM
25	because of the logistics for water access properties I believe that private docks and existing structures are of the utmost importance for property owners and users. All existing structures should be grandfathered and any and all repairs and maintenance should be allowed.	8/29/2018 1:10 PM
26	Over the years the island community has "got it right" with the use of and access to the foreshore. Any additional regulation would need to identify severe problems in the current structure prior to implementation.	8/29/2018 7:42 AM
27	Additional regulations are not required, voluntary behaviour is sufficient.	8/29/2018 3:47 AM
28	We appreciate that environmental concerns are important and we support sustainable development policies. However, we also favour "grandfathering" existing structures including docks, wharfs, walkways and ramps, including replacements when required.	8/28/2018 8:23 PM
29	do nothing, or allow more community docks. No more rules are needed.	8/28/2018 6:52 PM
30	To expand on something above: I support protection for the scenic value of the area around Salmon Rock (west end of the island), both the offshore island there and the nearby part of Keats Island. I oppose any plans to remove existing docks and floats. Something should be done about the use of Plumper Cove to essentially permanently anchor derelicts. For example, for several years there was a sinking float with a decrepit blue shack on it and with junk piled on it. Discharge of boat sewage holding tanks in Plumper Cove and near land generally should be prohibited.	8/22/2018 10:35 PM
31	Thanks for asking! Basically, I welcome information about what I can do to make my property better for the environment. There are people on the island who have been building crazy big houses with very damaging large clearings and even dynamiting off cliff-faces so I am at a loss to understand why anything my family did 60 years ago might now be a problem So, ultimately I do not want to be forced to make costly changes to what has existed for the last 60 years. But other than that totally happy to learn how to be a better steward of the land that I love and will never sell.	8/22/2018 5:32 PM
32	I fear the waterfront owners will veto or rebel but that is why we have regulations to protect and guide development. Many mistakes are made in development when the values are not realised/known of keeping shore line and wooded areas untouched.	8/13/2018 9:53 AM

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33	New regulations may be appropriate for managing future development, but should not be used to force change on current waterfront owners. Partnering with them to encourage and support responsible volunteer stewardship is more likely to deliver practical shoreline preservation/remediation results in respect of existing situations. Examples: providing guidance and assistance in deploying drift logs and other found resources to protect shoreline; advice on mitigating the effects of existing docks and hardened shoreline structures.	8/11/2018 3:18 PM
34	See above	8/9/2018 8:12 PM
35	Keep the shoreline, stairs, public docks and private properties protected with substantial re- enforced sea walls, don't rely on natural vegetation or soil to preserve the land for future users. It's been tried and doesn't work. Let the property owners take on the projects and cost of protecting their property.	8/2/2018 4:38 PM
36	None	7/30/2018 10:07 AM
37	Shared docks are in theory a good idea but they are often a source of conflict down the road, volunteer encouragement is fine but caution needs to be sought after.	7/30/2018 8:53 AM
38	Strongly supportive of long-term planning for our community and beyond, from Keats. Thank you for your work!!	7/26/2018 6:50 PM
39	I believe in neighbourly co-operation and prefer less regulations and policy requiring enforcement and debate.	7/26/2018 5:09 PM
40	please disclose all findings of this survey and the number of mail outs that were done AND how many have responded [ note that we received 4 separate mailouts - so that may construe this survey !!!!	7/26/2018 1:19 PM
41	I do not believe that there is over development of foreshore development at Keats and think that overly restricting landowners should be minimized as most of the islands waterfront is untouched.	7/25/2018 4:01 PM
42	The only way to get to Keats Island is by boat but we do not have a Public Marina. There would be less need for private docks if we had a Marina. Keats Camp marina is empty 90% of the year NO DEVELOPMENT WITH OUT A PUBLIC MARINA.	7/24/2018 7:24 PM
43	the island is becoming overdeveloped with expensive large waterfront houses and overbuilt docking facilities. We miss the old days when islanders kept it simple and basic, we have not built a pier on purpose as we think it silly and environmentally destructive for every lot to built one. we would fund and support development of comunity shared piers.	7/21/2018 4:51 PM
44	None	7/20/2018 9:39 AM
45	No need to rush	7/20/2018 6:10 AM
46	Would it be possible to provide technology at the to consultation events so that participants can attend online, webinar style? This would greatly increase participation and is not very difficult to do these days. Thanks for considering, and organizing.	7/19/2018 7:12 PM
47	less regulation, not more	7/19/2018 2:20 PM



### Gambier Island Local Trust Committee Minutes of Special Meeting

Date: Location:	July 26, 2018 Keats Camp – Chart Room Keats Camp, Keats Island, BC
Members Present:	Laura Busheikin, Alternate Chair Dan Rogers, Local Trustee Kate-Louise Stamford, Local Trustee
Staff Present:	Sonja Zupanec, Island Planner Jaime Dubyna, Planner 1 Ann Kjerulf, Regional Planning Manager Diane Corbett, Recorder
Regrets:	Susan Morrison, Chair
Also present:	Members of the Public – 17

#### 1. Call to Order

"Please note, the order of agenda items may be modified during the meeting. Times are provided for convenience only and are subject to change."

Alternate Chair Busheikin called the meeting to order at 3:30 pm. She acknowledged that the meeting was being held in the territory of the Squamish/Skwxwú7mesh Nation.

#### 2. Introductions – Chair, Gambier Island Local Trust Committee

Alternate Chair Busheikin introduced trustees and staff in attendance.

By general consent the agenda was approved as presented.

Alternate Chair Busheikin thanked everyone for coming and noted that this was the start of this project. People were invited to input their ideas.

#### 3. Opening Remarks – Dan Rogers & Kate-Louise Stamford, Trustees, Gambier Island Local Trust Committee

Trustee Stamford discussed how foreshore protection fits into the greater Howe Sound area. As a member of Ocean Watch Task Force, which is studying Howe Sound, she had observed that, amongst priorities that communities around Howe Sound have developed, management of the foreshore to keep the shoreline sustainable for everybody is a common priority. Hardening of the shoreline is an issue throughout the Howe Sound area; dragging boats over sand areas, cumulatively with other things, are the kinds of impacts the Task Force is looking at.

For the Islands Trust Conservancy, foreshore protection is a very high priority. First Nations see foreshore protection as a priority. It is part and parcel of the fertility of the Sound; archaeological sites are focused on the foreshore.

Trustee Rogers remarked that one of the things on the Local Trust Committee "Project List" is the foreshore. There is zoning in the marine areas around Keats that has not been looked at for fifteen years. The Local Trust Committee decided it was time to do so; Keats is busier and there

are more people. Islands Trust's mandate is "to preserve and protect". This is a review, starting with a community consultation. There is a survey to get feedback from the community regarding what it wants for shoreline protection.

When the LTC worked with the zoning and changing of the Land Use Bylaw for DL 696, there were a number of properties with nonconforming uses, and a number of issues related to foreshore and marine uses that were not resolved by that process. What the LTC said it would do was to include a review of nonconforming with the larger shoreline review.

Over the past three and a half years, when Trustee Rogers learned of an application for a dock, he sent out notices to the community. As part of that, he had been receiving feedback from the community about the number of docks being applied for. What is the vision of the community for what they want the foreshore to look like?

There will be another community information meeting scheduled. Keats Islanders should have received a survey. This is an information-sharing process and information gathering process. The LTC will make a decision on what it wants to do when the gathered information is received.

Alternate Chair Busheikin introduced Planner 1 Dubyna to do a PowerPoint presentation.

#### 4. Keats Island Shoreline Protection Project - Presentations & Community Engagement on:

- 4.1 Background of Project
- 4.2 Identification & Protection of Shoreline Values
- 4.3 Options for Voluntary Stewardship

#### 4.4 Options for Policy & Regulatory Changes

Planner Dubyna gave a presentation on Keats Island Shoreline Protection Project, describing the background of the project, options for voluntary stewardship and options for policy and regulatory changes. Island Planner Zupanec discussed identification and protection of shoreline values.

#### 4.5 Introduction & Distribution of Questionnaire

Planner Dubyna remarked that input in identifying community values was being requested through the questionnaire. This would inform phase two of this project, should it move forward.

Alternate Chair Busheikin thanked the members of the public for listening and the planners for the presentation.

#### 4.6 Question & Answer Session

Alternate Chair Busheikin announced that questions would now be received, after which comments would be invited.

Questions from members of the public, and responses from staff or trustees, included:

- Are rules implemented by Islands Trust?
   Yes.
- Are people at Islands Trust appointed?
  - $\circ$   $\;$  No; trustees are elected.
- Will the presentation be on the website?

- Yes, the presentation is available on the Keats Island Shoreline Protection 0 Project web page: http://islandstrust.bc.ca/islands/local-trustareas/gambier/projects-initiatives/keats-island-shoreline-protection-project/)
- Do you know how many soft shorelines of privately owned property are on Keats • Island that are unprotected? There are two. Think about the relevance of what you are thinking of doing in relation to how many people it is going to affect.
- Is Islands Trust required to comment on docks? What are you allowed to tell them?
  - There is a referral process by the Province; they are looking for comments on 0 what the zoning is regarding the docks.
  - The first thing is to look at the Official Community Plan (OCP) and bylaws and 0 comment on that; wider things might come into it, like ecosystems, eelgrass mapping (meant to be technical and not subjective). It is a technical review based on the Land Use Bylaw and the OCP; there is an option to opt out of responding.
- Is there a sense that generally we are not doing enough on ecosystem versus development? Is the theme about implementing issues to come to more balance than what is existing now?
  - A lot of the structures to harden the shore were put in many years ago; there is recognition that they may not be the best way. If a leaseholder had to drive to your property, where there was road access, generally there were no docks. There is now more knowledge of impacts and foreshore values.
- Is moving forward saying we have enough of docks and walls, and recognize values for people, and want to make things better?
  - It isn't one conclusion or another; if a property owner has the ability to drive to 0 their property where there is road access, generally there are no docks; better technology could be used; it is a bit of both.
- Is this project unique to Keats or is it Islands Trust-wide?
  - It is unique in our Trust Area. South Pender just went through an extensive OCP review that looked at issues around shoreline and concluded in putting a development permit area around the shoreline; Lasqueti LTC also has been looking at foreshore and marine value.
  - Each LTC will do a process like this; there are synergies across the Trust Area. 0
- I have concerns about grandfathering existing structures. Some of the docks are thirty or forty years old.
  - Rules have changed, but if there is an existing dock, you can continue to use it but may not be able to extend or repair it. If it were removed completely, you may not be able to replace it. To replace the dock, the owner would have to comply with restrictions. If it was legal at the time it was put in, it would be legal nonconforming now.
- Is expertise available in Islands Trust if one has property and wants to make improvements on the foreshore?
  - The Conservation Branch of Islands Trust has an ecosystem protection specialist, who is generous with resources, with information about what you can do, depending on the ecosystem type. There are also professionals you can hire 3

who can design landscape plans. Islands Trust has limited staff to deal with conservation areas; staff can point to resources. Sunshine Coast Wildlife project is another source of information.

- On Keats there are some real experts who can help. Your community often has a lot of expertise within itself.
- Can you explain the process a bit more? Each of the islands has their own trustee groups, making their own decisions, so no consistency among the islands. In the case of Keats Island, as things come up for discussion or review, what is that process? Who is making the decisions? Do we have input?
  - Regarding consistency, for each LTC, there is one trustee from another island, who serves as Chair, and two local trustees. On Denman, private docks are not allowed at all.
- In that case, who makes the decision for Denman that there are no docks?
  - Consistency comes from the Islands Trust mandate, and Islands Trust Policy Statement (available online) that was created by the whole Trust Area. There was input from every island. All the trustees voted on it. It went back to focus groups and communities. Local Trust Committees are all bound by that, but don't give input on others' (LTC) decisions. Regarding a bylaw on ramps or docks, it would go through community meetings, questionnaires, working with an advisory group; there are options. It is regulated. Draft bylaw decisions and a public hearing have to be made in a public arena; there are regulations around timing and announcement.
  - In a Regional District there is a process for making changes. Islands Trust is regulated in a similar way. In the Gambier Trust Area, there are two similar sized islands. There is one representative from Gambier and one from Keats. On Gambier, there is a 15 metre setback versus a 7.5 metre setback for Keats Island from the ocean. Even though they are looked at with an overarching policy, they are two unique islands, with their own Official Community Plan and Land Use Bylaw. Local Trustees work together but have unique perspectives with their island community.
- All the examples you have given and have given in the past for shoreline stabilization, are all below the natural boundary, in the foreshore, in conflict with the bylaws. All the regulations you've given are all in the foreshore. That seems contrary to your comments that it is a bad idea to remove vegetation and replace with grass. Is that what you mean? If it is what you mean, you will have to change the bylaw.

Comments, including responses from trustees or staff, included:

• I am from a family of many generations of conservationists. We have waterfront properties. On all those properties we had those issues to address, with different jurisdictional issues. Regarding docks, it concerns me that it concerns you. Living in Deep Cove, I watched the pink salmon swimming under docks. Don't believe the study mentioned; it is false. You aren't going to reduce or change that by reducing the number of docks. I support the right of waterfront owners to have docks. I own a property that has development from the early eighties. A low retaining wall was built over thirty years ago; that is about five years short of being grandfathered. Concern may be in that group of people that has something that might be removed. Also have a rail system to remove boats out of the water, and I have a concern

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about that, which has also been there about thirty years. These things are not being recognized as grandfathered. What is the exact agenda? I support the grand picture of what Islands Trust wants to do. Retaining wall example: if in the wrong place with wrong types of currents, angle of wind, slope, etc. may or may not remove shoreline. If my retaining wall is removed, it will impact; it helps land to build up. I agree with everything you've said but hope it is not done in the extreme where it is severely starting to affect all of us.

- I believe the shoreline and the shoreline ecosystems are a lot tougher than you give them credit for. In Eastbourne in the forties, a company called Eastbourne Estates contracted someone to create world class beaches by bulldozing all the rocks out of the way on three beaches, West Beach, Laurel Beach and Maple Beach; I defy you to tell me the difference between those and so-called natural beaches. We have to protect this stuff but it does bounce back faster than you are giving it credit.
- The coastline around here is predominantly rock bluff. A lot of the docks are based on the bluff, with zero impact. There is a ramp to a free-floating wharf, with two anchors, with two square meters impact to sea floor bed. The docks have zero impact. The fish swim under the dock. Am concerned with lower lying areas. There are four beaches in Eastbourne area, and a lower lying area around Barnabus. Generally in those areas there aren't any docks. You need to continue to maintain the status quo and concentrate on protecting these low-lying areas. A good deal of those low-lying areas are already sea-walled, or dealt with with mostly inappropriate treatments. Your mandate is to take care of these lower lying areas to prevent further degradation and to remedy what has been done there. Two of the beaches were bulldozed below high water; all but the biggest boulders returned to a more natural configuration over the last seventy-five years. It will heal itself, but the idea is to prevent further damage in the future.
- Trustee Rogers noted most of the docks were on rock bluffs. One question he wanted people to address was whether they were okay with continuous adjacent docks along the shoreline. This was a concern that had been addressed to him by constituents.
  - The commenter thought almost all the properties that could develop a dock had done so, in places where it is easy to do and within a reasonable cost. Trustee Rogers did not agree.
- There are an enormous number of docks around Keats Island. The reason there are not many around Eastbourne is there is a ferry landing.
- Would like to comment on the value of the coastal bluffs. A lot of these docks are at rocky bluffs; a lot of the docks are put with the ramp right on the rock. Once it has been walked on, it doesn't look like much. These are one of our most fragile environments on the island. There are dozens of species of wildflowers that grow here that won't grow anywhere else since they are unable to survive in the shade of a forest like tiger lilies, fawn lilies, different orchids, monkey flowers dozens of species that are very sensitive. Any kind of foot traffic near them won't allow them to survive there. The shoreline is a nesting and foraging habitat for a lot of species, and habitat for native pollinating species. A lot of these places that look like not much for a lot of the year, and after being stepped on are highly degraded, are important to preserve as well.

Participated in the community planning process that led to the current bylaws. Almost all of Keats shoreline upland is private land; everything below the natural boundary is public land. The interface between upland owners and their use of public foreshore has to balance the rights of the upland owner as well as the community and future generations' rights. A lot of thought went into the existing shoreline of Keats. Most of the shoreline of Keats is already developed; most of the development is on the north side. This is still a boat access island without a car ferry. Therefore we have these pocket communities that have developed over the last eighty years, such as on the north side between Sandy Beach and Keats Landing, in through Plumper Cove, Melody Point, around Cotton Point – those are all water access only, so that is where most of the docks are.

When the Official Community Plan and Land Use Bylaw were done for Keats, Keats was still under an old Regional District bylaw that had been in place since the seventies. There was no foreshore zoning at all. The 7.5 m setback was what was embedded in there; a lot of the decisions around the shoreline structures were to try to grandfather existing structures, and not make almost all the waterfront houses on Keats nonconforming, and also not to make existing docks nonconforming. The idea was to protect some of the shoreline that hadn't been developed yet. Most of that is on the south shore. The focus was on existing beaches, which are community amenities – like Pebble Beach, Hard To Come By Cove, Andy's Beach, Maple Beach, Laurel Beach – and highlighting them for protection. That is why there is a marine conservation zone to protect them.

There is value to reviewing the bylaws again just to make sure things are working. These bylaws are the same types of processes that every other regional district or municipality uses: foreshore and upland zoning to regulate. Keats has some unique shoreline features. Try and make sure that new structures are the least impactful as possible. Encourage things like shared docks in any new development. I'd like to see Pebble Beach and those areas protected. The main thing is to protect what we've got left. Some of those special areas that everyone values and treasures on Keats are what I hope do get the added levels of protection. Where there are water access points for people with waterfront property, encourage shared docks and more sensitive structures. There are processes for people that want to vary; they can apply for a variance, so it's not carved in stone. I am supportive of the process to review some of these things. I will encourage my family and people I know to come up with ways to not add to the problem in the future.

- Is imposing on existing structures part of your agenda or is it more so new applications and changes that are part of your concern? When I bought property, it was made clear to me that it was conforming, but now I am concerned since a visit from Islands Trust a few years ago. Sea rise predictions: where was this information from? My concern is we are working on 100-year predictions of people with particular beliefs looking for evidence to confirm their beliefs.
  - It was noted at the beginning of the meeting that the LTC does not have an agenda on this topic. The objective is a review of what Keats shorelines look like, with input of the community. We are at the beginning of the project.
  - $\circ$   $\;$  Sea rise predictions were from the Province.
  - Would like to hear what would be ideal for you and for your community for your area of your island. The LTC is looking at trends that have been noticed; Keats

has a status of a hardened foreshore area. The LTC wants to see what your comments are on this.

- Being part of 696, I assume that if this thing does go through and subdivision is approved, whatever we have to buy into is going to be grandfathered. When they send me the bill, my structure is going to be deemed to be in compliance and conformity at that time. Can I have reasonable assurance that I know what I am buying and it is in conformity, and won't be told to take my dock out, or take away decking, and so on?
  - This is post public hearing and the trustees cannot comment on it in light of Provincial regulations. The LTC is finished with its process on that.
  - $\circ$   $\;$  Recommend that the speaker talk to planning staff on any questions about this.
- Think about nonconforming marine structures in general. Keep in mind that some of the docks, because they are on provincial Crown foreshore, are supposed to have a lease/permissions. Some of the nonconforming structures and docks were put in without those permissions, licenses for Crown lease, and are actually trespassing on the Crown foreshore.

Alternate Chair Busheikin pointed out to members of the public that there is the questionnaire. The public can contact the Local Trust Committee by email; there is the local trustee who can be contacted. These are the early days at the beginning of the process.

#### 5. Open House

#### 6. Closing Statements & Adjournment – Chair

Alternate Chair Busheikin inquired if either trustee had a closing statement.

Trustee Rogers thanked everyone for coming out. He noted that staff said they would close the survey on August 15. His view was that he wants people to come to next meeting in September, to have a meeting before they fill out the survey. The trustee announced that he would distribute the slide show presentation and meeting minutes, and would confirm the next meeting date.

Trustee Stamford thanked the members of the public for their opinions and concerns, and invited people to call the trustees if there were questions.

Alternate Chair Busheikin thanked the public for spending time at the meeting this afternoon, and adjourned the meeting at 5:25 pm.

Laura Busheikin, Alternate Chair

Certified Correct:

Diane Corbett, Recorder



### Gambier Island Local Trust Committee Minutes of Special Meeting

Date: Location:	October 3, 2018 Gleneagles Golf Course, Great Hall 6190 Marine Drive, West Vancouver, BC
Members Present:	Dan Rogers, Local Trustee, Acting Chair Kate-Louise Stamford, Local Trustee
Staff Present:	Sonja Zupanec, Island Planner Jaime Dubyna, Planner 1 Diane Corbett, Recorder
Also Present:	Fiona Beaty, Sea Change Marine Conservation Society Members of the Public – approximately 17
Regrets:	Susan Morrison, Chair

#### 1. Call to Order

"Please note, the order of agenda items may be modified during the meeting. Times are provided for convenience only and are subject to change."

Acting Chair Rogers called the meeting to order at 6:30 pm and announced that this is a community information meeting related to the Keats Island Shoreline Protection Project.

The Acting Chair acknowledged that the meeting was being held in the un-ceded land of the Squamish and Coast Salish First Nations. The Squamish name for Keats Island is "Lehk'tines".

#### 2. Introductions – Chair, Gambier Island Local Trust Committee

Acting Chair Rogers introduced staff and trustees in attendance and gave an overview of the program for the evening.

#### 3. Opening Remarks - Dan Rogers & Kate-Louise Stamford, Trustees, Gambier Island Local Trust Committee

Trustee Rogers announced that the Keats Island Shoreline Protection Project is a project of the Gambier Island Local Trust Committee (LTC). The trustee explained that the project has no specific agenda yet, and outlined reasons why the project was started:

- Keats Official Community Plan and Land Use Bylaws are fifteen years old, last renewed in 2003, and need to be updated. Since that time there has been zoning for the foreshore and nearshore as well as the land of Keats.
- During the process of working with District Lot 696, the LTC determined to proceed by including a number of the unresolved DL 696 foreshore issues in a larger foreshore review.
- Increased number of dock applications, especially in Eastbourne, and including properties not water access only.

Trustee Rogers remarked that it is time to do a review of the foreshore and see what the community feels about the future. The Local Trust Committee is at the initial stages of this project; there is nothing on the table, no specific direction on this. The first steps are to do a series of community consultations. This is the second meeting. The survey is another part of that.

Trustee Stamford remarked on how, in her work outside the Trust that was focused more on Howe Sound as a whole, she had observed that the foreshore is a common topic of discussion. First Nations interests are related to the foreshore. The trustee emphasized the importance of community input and discussion, and planning for and having a vision for the foreshore, the area between private properties and the marine environment.

#### 4. Keats Island Shoreline Protection Project – Presentations & Community Engagement

### 4.1 Fiona Beaty, Sea Change Marine Conservation Society, regarding Nearshore Restoration

Fiona Beaty of Sea Change Marine Conservation Society gave a presentation on nearshore restoration and the Salish Sea Nearshore Habitat Recovery Project, which aims to recover ecosystem health and increase the resiliency of nearshore habitats for salmon at numerous sites within the Salish Sea region. The ecological value of the nearshore, the stretch of land from the high water mark down to the intertidal zone, was highlighted; this ecosystem provides habitat for hundreds of invertebrates, birds and fish species.

#### 4.2 Background of Project

The Planner 1 announced that the Keats Island Shoreline Protection Project is a Local Trust Committee priority project, now in phase one. This has included two community information meetings, and a community survey/questionnaire.

The presentation from this meeting was posted to the Islands Trust website: <u>http://www.islandstrust.bc.ca/media/346552/gm-ltc\_2018-10-03\_keats-shoreline\_cim-presentation-final.pdf</u>

#### 4.3 Identification & Protection of Shoreline Values

The Island Planner described features of shorelines on Keats Island including:

- The interface between the upland and marine environment;
- Sensitive ecosystems;
- Important marine features (including kelp beds, eelgrass beds, rockfish habitat, forage fish habitat);
- Access issues;
- Shoreline hardening and structural altering;
- First Nations considerations and reconciliation;
- Islands Trust First Nations engagement policy;
- Threats to shoreline ecosystems;
- New flood protections and guidelines;
- Setback from the natural boundary of the sea.

The Island Planner asked the public to consider what marine shoreline features and functions they wished to protect and how they would like these protected.

#### 4.4 Options for Policy & Regulatory Changes

The Planner 1 gave an overview pertaining to ownership and jurisdiction on shorelines in BC and reviewed:

- Shoreline protection measures available to the Local Trust Committee;
- Zones in Keats Island Land Use Bylaw that do not permit docks or wharves;
- Setback regulations;
- Dock regulations in marine zones;
- Development permit areas; and
- Heritage Conservation Areas.

#### 4.5 Options for Voluntary Stewardship

The Planner 1 outlined opportunities for voluntary stewardship on Keats that included:

- Conservation covenant and the Natural Area Protection Tax Exemption Program through the Islands Trust Conservancy (see <u>www.islandstrustconservancy.ca</u>); and
- Green Shores approach to shoreline development (see <a href="http://stewardshipcentrebc.ca/Green\_shores">http://stewardshipcentrebc.ca/Green\_shores</a>).

#### 4.6 Introduction & Distribution of Questionnaire

- The Planner 1 noted that the community questionnaire could be accessed through the Gambier Island webpage, and
- Gave a brief summary of responses to date.

#### 4.7 Question & Answer Session

Chair Rogers invited questions from members of the public.

Questions included:

- If an old retaining wall and backfill installed by previous owner had to be removed, who would pay for that?
  - Staff explained that currently it is up to private property owners to make and finance changes to their property.
- How would existing licenses for docks through the Ministry of Forests, Lands, Resource Operations and Rural Development, that have been paid for and have no term, fit in with what is being discussed?
  - Staff explained that applications for those licenses are referred to Islands Trust. The referrals undergo a technical assessment to make sure the dock is permitted in that zone. If what was built was legal at the time it was constructed, it can continue to be used. If the owner applies to build it again, they would be subject to the rules in existence.
- Why was a 7.5-metre setback picked?
  - It was inherited by the Local Trust Committee from old SCRD zoning that applied to all the islands in Howe Sound in 1971. It was brought in when Keats got its first Land Use Bylaw.
- Concern about imposing blanket regulations in light of the variety of shoreline types on the island. Is there something in place that actually looks at different things to

see if what is happening in that area is actually detrimental? Concern about using general approaches on the foreshore.

- Staff noted there are opportunities to create regulations to take different shorelines into consideration.
- Regarding survey results, is this something to reassess, based on people's input?
  - Trustee noted the LTC would decide in November whether to continue on the project, and that the community survey was not closed at this time.
  - Trustee announced today was the last meeting as the Local Trust Committee in this term. As both trustees were re-elected by acclamation, they would be looking at this again in November, when they would consider what direction to go. It is a question of community input, scientific evidence and what the Province is starting to require.
- Was that survey something that is used on all Islands Trust islands, or designed specifically for Keats or Gambier?
  - The Planner 1 replied it was designed specifically for this project to reach out to the community and get feedback.

#### 4.8 Comments:

Acting Chair Rogers invited comments.

- Feedback on survey: use of jargon, some members of the public did not understand what was being talked about. Questioned the validity of the survey.
  - Trustees suggested that the member take the opportunity to write their views and send to the LTC. It was suggested filling in the survey pointing out issues with questions.
- Everyone is talking about recreation, using land to fulfill quality of life. A dock would be beneficial to owners with rocky shorelines. There are not enough public docks; they need to be more convenient, with places to park.
- Agree about the survey; some questions seemed leading and worded in such a way as to elicit a response that was desired. Sewage outflow is an issue that is a bigger concern than anything else. Recommended working together as a community group, to speak as one voice and stand together, with somebody leading that group.
- Concern about septic outflows hitting the beach.
- If an owner is asked to have a retaining wall removed, who pays for that? What about where the wall goes beyond the property? What if an application for variance is denied?
  - Trustee responded that a landowner is responsible for it if it is on their land.
     Where the wall goes beyond their land the owner would have to remove at their own cost. The individual was urged to contact a planner for further information.
- Owner of property next to West Beach lost about thirty feet of land in a corner due to continual erosion. Has letter from government office in Surrey noting owner was entitled to protect their property and build a sea wall. There are no facilities at West

Beach; owner was concerned about the numbers of people at the beach and that people at the beach were using his property as a toilet.

- This hit us all fast and hard. You have covered a lot of territory for people who don't like change. All of a sudden it seems overwhelming. Agree there's a huge amount of people using West Beach; there is no regulation; it is eating away at that bank. Wonder if you need more focus on various aspects.
- This feels like a process from outside coming down with negatives, like "we are going to stop docks". And the way the survey is designed ... having those kinds of things coming at people makes people get their back up, because they are not part of the process. Residents are really concerned about abandoned boats and sewage. Rather than 'let's help or work together through education' there is a sense of Islands Trust taking away things or rights. People are on Keats because they love it, the marine environment and hiking. It should be more educational and working together.
  - Trustee acknowledged many of the concerns mentioned are valid and big issues...vessels, sewage outfall. The LTC is looking at this because they have received comments from people on Keats. The LTC cannot have an impact on derelict vessels using regulations. LTC works on those bigger issues at an advocacy level; that is one of the reasons LTC is looking at foreshore protection. It is part of the bigger picture. The LTC is trying to find out where peoples' concerns are about the foreshore, and is at the early stages of the process.
  - Trustee acknowledged the issue of sewage outfall, and that the LTC does not have that mandate. However, land use planning and marine use planning is within LTC authority. Trustee inquired if there is a way to have a community dialogue that is more inclusive of people.
  - Trustee Rogers would be available to come and meet with community members.
- Promoting more of a volunteer environment is a better way to go. Concern that a
  lot of work has already been done and that there is a clear path moving forward
  toward something...like attacking docks: that is the fabric of enjoyment of peoples'
  property, jumping off the dock. Unless it is having a severe impact on the
  environment, docks are a good thing. It would be a better environment asking
  people to volunteer to understand this and to learn to protect their shoreline.
  - Trustee clarified that the mapping work on display was done independently of this project.
- Lives next to Sandy Beach. Concern about possibility of running into the same situation as at West Beach, with more people visiting the beach. There are no people to manage it or police it. Worried that the attitude feels like (Islands Trust) wants to take something away.
  - Trustee explained that Sandy Beach is an ecological reserve, not a park for off island access, and that Islands Trust Conservancy would be keeping it as quiet as it can. It would not be advertised in any way.
- Pebble Beach is on the Kayakers of BC guide; there is no policing or regulations; users think they can do anything they want.

• Trustee Rogers remarked that all of the comments would be taken back to the LTC for consideration, especially the feedback of a process being forced upon people; that was neither his perspective nor his intention. It will be necessary for the LTC to re-think this. Members of the public can contact him.

The Recorder left the meeting at 8:32 pm, at which time the Island Planner assumed recording.

#### 4.7 Staff Report

The Local Trust Committee discussed the community questionnaire and next steps.

#### GM-2018-069

#### It was MOVED and SECONDED

that the Gambier Island Local Trust Committee request staff to keep the community questionnaire open until Wednesday, October 17, 2018.

#### CARRIED

Staff clarified that the community questionnaire results will be included in a future staff report to the LTC with options for the LTC on advancing the Shoreline Protection Project.

#### 5. Open House

#### 6. Closing Statements & Adjournment – Chair

Chair Rogers adjourned the meeting at 8:37 pm.

Dan Rogers, Acting Chair

Certified Correct:

Diane Corbett, Recorder

Keats Island Shoreline Protection 'Phase 2' Project Charter - Dr

Gambier Island Local Trust Committee

Date: January 31, 2019

**Purpose** To review and update relevant Official Community Plan (OCP) policies and Land Use Bylaw (LUB) regulations to strengthen opportunities for protection of archaeological resources, sensitive ecosystems, shoreline integrity and function and public access on Keats Island.

**Background** 'Phase 1' of the Gambier Island Local Trust Committee (LTC) top-priority project "Keats Island Shoreline Protection Project" involved community consultation to solicit input on policy, regulatory and voluntary stewardship options to address shoreline protection on Keats Island. Phase 2 of this project is strongly aligned with Trust Council direction, provincial policy regarding updating flood protection levels and sea level rise, and First Nations and community interest in ensuring the OCP policies and LUB regulations are updated to allow for continued access to waterfront properties while protecting archaeological resources, sensitive ecosystems and species at risk.

### Objectives

Conduct a comprehensive review of and update for OCP policies and LUB regulations to address:

- Sea level rise and flood protection;
- Protection of archaeological resources, sensitive ecosystems and species at risk;

• Consistency with Squamish Nation Marine Use Plan; ITC Regional Conservation Plan; and, Coastal Douglas-fir Ecosystem Protection toolkit.

### In Scope

- 1. Establish a Keats Island Shoreline Protection Working Group.
- Review and update relevant OCP policies and schedules; LUB setback and flood protection levels; dock regulations; marine zones; flood protection bylaw.
- 3. Develop a shoreline development permit area.
- 4. Minor 'housekeeping' bylaw amendments.

### **Out of Scope**

• Green Shores for homes workshop.

#### Workplan Overview

Deliverable/Milestone	Date
LTC endorses Project Charter and Working Group Terms of Reference.	January 2019
Appointments to Working Group, referral to review targeted topics.	March 2019
LTC review of working group and staff recommendations. Direction to draft bylaws.	Spring/Summer 2019
Legal Review. Draft bylaw(s) presented to LTC for review.	Fall 2019
Community consultation, early referrals of draft bylaw(s).	Winter 2019
Legislative process for proposed bylaw(s).	Winter 2019—2020
Adoption of proposed bylaw(s) and communication materials.	Summer/Fall 2020

Project Team			Budget		
Planner 1		Project Manager	Budget Source: Keats Island Shoreline Protection Project Phase 2		oject
Island Planner		Project Support			
Shoreline Protection Working Gr	oup	Community/First Nations	Fiscal Item Co		Cost
	•	Representatives	2018-2019	Expressions of Interest for	\$250
Islands Trust Senior Intergoverni Policy Advisory	mental	First Nations Liaison	Working Group.		
GIS Analyst		Mapping Support	2019-2020	Working Group Meetings and	\$2,000
Planning Clerk		Administrative Support	Community Consultation Even (incl. facility rental/advertising		
RPM Approval Date(s):			2019-2020	Legal Review (pending budget approval)	\$4,000
Resolution # GM-		2019-2020 2020-2021	Legislative Process (CIM, public hearing, advertising) - (pending budget approval)	\$3,000	
				Total	\$9,000

This Terms of Reference (TOR) will guide the Keats Island Shoreline Protection Working Group (Working Group) in their role to advise the Gambier Island Local Trust Committee (LTC) on matters related to the 'Keats Island Shoreline Protection Project – Phase 2'.

#### 1. Purpose

The Working Group is a select committee of eight volunteers serving for a term of two years, advising the LTC on land and marine use planning matters specific to the Keats Island Shoreline Protection Project.

The Working Group will meet and work with Islands Trust Planning Staff to:

- a) Review summary of findings from community engagement sessions;
- b) Provide advice and recommendations on draft policy and regulations to implement shoreline protection project charter objectives;
- c) Review a draft engagement and communications strategy to prioritize community consultation methodology and topics; and
- d) Participate in LTC sponsored community consultation events on emerging shoreline protection issues.

#### 2. Work Plan Overview

- a) WINTER/SPRING 2019 Inaugural meeting of the Working Group Member introductions and background presentation/orientation by Islands Trust staff. Develop understanding of tasks, terms of reference for the work and culture of engagement for achieving goals. Establish a meeting schedule to achieve work plan goals.
- b) **Working Group Meeting #2 -#4** Review of relevant shoreline protection policies and regulations that apply to Keats Island. Review of comprehensive suite of options to strengthen policies and regulations. Develop a communication and engagement strategy to guide public consultation.
- c) **Subsequent Working Group Meetings** to be determined (minimum 4 per year) as referred by the LTC and scheduled and conducted in accordance with Bylaw 150 and the relevant provisions of the Local Government Act, including but not limited to advertising, open meetings and the keeping of a record of the meeting.

#### 3. Membership and Quorum

The LTC shall appoint a maximum of six members to the Working Group, with representation from the Keats Island Conservancy Group; Keats Island Leaseholders Association; Eastbourne Community Association; and Sunshine Coast Conservancy. Two additional seats on the Working Group shall be reserved for participation from representatives (or their alternates) from Squamish Nation and Tsleil-Waututh Nation. Islands Trust planning staff shall assist with meeting scheduling, agenda preparation, meeting summaries to the LTC and technical support as necessary.

Quorum for a meeting shall be 50% of the appointed members.

1



#### 4. Culture of Engagement

The Working Group will engage with one another in the following ways:

- a) Acknowledge the Traditional Territories within which meetings are held.
- b) Demonstrate respect for Indigenous protocol as individuals and as a group, pursuant to the Islands Trust First Nations Engagement Principles Policy.
- c) Communication will be open, honest, transparent and unemotional. The Working Group will be comfortable and willing to discuss potentially sensitive topics.
- d) Work collaboratively to reach common goals, be open to new perspectives and seek to share information and beliefs in an environment of trust.
- e) Listen to each other to ensure that everyone has an opportunity to speak.
- f) Arrive and depart at each meeting at ease

#### END OF DOCUMENT

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