

STAFF REPORT

| DATE OF MEETING: | April 17, 2023 |
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| TO: | Hornby Island Local Trust Committee |
| FROM: | Sonja Zupanec, Island Planner Northern Office |
| SUBJECT: | OCP/LUB Review Project – LTC review of consultant's recommendations and direction for next steps |

RECOMMENDATION

- 1. That the Hornby Island Local Trust Committee endorse the revised Project Charter v. 2.1, dated April 17, 2023 to reflect the revised timeline and deliverables of the project.
- 2. That the Hornby Island Local Trust Committee request staff to prepare a draft bylaw to amend the Hornby Island Official Community Plan (*specify scope of preferred amendments based on consultant's report and/or community input*).
- **3.** That the Hornby Island Local Trust Committee request staff to prepare a draft bylaw to amend the Hornby Island Land Use Bylaw (*specify scope of preferred amendments based on consultant's report and/or community input*).
- 4. That the Hornby Island Local Trust Committee request staff to engage with K'omoks First Nation on the Hornby Island OCP and LUB Review project scope of amendments and determine the level of capacity funding required from the 2023/24 fiscal year budget to support K'omoks input into the draft bylaws.

REPORT SUMMARY

The purpose of this report is to provide the Hornby Island Local Trust Committee (LTC) with an updated draft Project Charter for the Official Community Plan (OCP) and Land Use Bylaw (LUB) review project and request specific direction from the LTC on amendments to the project workplan in order to advance deliverables of the project for this fiscal year 2023/24.

BACKGROUND

The following resolutions were passed by the LTC in January 2023:

HO-LTC-2023-002 It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee request the members of the Advisory Planning Commission to meet with the project consultant by March 15, 2023 to review consultant recommendations on the OCP/LUB Review project and provide input on priority amendments to the OCP and LUB for LTC consideration. <u>CARRIED</u> The meeting was conducted and recommendations to the LTC have been provided by the consultant in the final report dated March 2023 (see April 17, 2023 agenda package).

HO-LTC-2023-003 It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee request staff to work with the consultant to schedule and advertise a second electronic Community Information Meeting prior to February 28, 2023, but after the Advisory Planning Commission meeting, to solicit public input on options to regulate Short Term Vacation Rentals. <u>CARRIED</u>

The second Community Information Meeting was held in February 2023 and public input received to date has been posted to the <u>project website</u>.

HO-LTC-2023-004 It was MOVED and SECONDED,

that a summary report be prepared by the consultant and submitted to planning staff by March 30, 2023 to clearly identify specific policy and regulatory changes recommended to advance improvements to the Official Community Plan and Land Use Bylaw in the four topic areas included in the review project. <u>CARRIED</u>

A final report has been submitted to the LTC (see April 17, 2023 agenda package) and provides specific recommendations for amendments to the OCP and LUB for all four topic areas.

HO-LTC-2023-005 It was MOVED and SECONDED,

that the Hornby Island Local Trust Committee request staff to prepare an update to the Hornby Island Official Community Plan and Land Use Bylaw Amendment Project Charter v. 2.0, dated September 9, 2022 to reflect the revised timeline and deliverables of the project. <u>CARRIED</u>

A revised draft project charter has been prepared (see Attachment 1) for LTC consideration of next steps.

Project Charter: Attachment 1 includes draft track changes to the version 2.0 of the project charter (endorsed September 2022) recommended by staff. Changes are necessary to better reflect the current timeline and potential deliverables of the project. The LTC is asked to review each section of the project charter to ensure it accurately reflects the LTC's intentions for the next phase of this project which includes bylaw drafting and legislative review.

First Nations Engagement: Once the LTC has confirmed the preferred policy and regulatory options it wishes to proceed with for draft bylaws, staff will engage K'omoks First Nation to determine their capacity to provide a review of the draft bylaws. An updated project budget will be prepared to reflect capacity funding earmarked for the Nation.

Advisory Planning Commission: The LTC should determine at which stage(s) the APC may be involved in reviewing the draft bylaws. Early referral prior to first reading is strongly recommended to ensure the LTC receives the APC's input prior to broader community consultation. The draft project charter workplan reflects an early referral opportunity.

Community Consultation: The LTC should specify the format and frequency of community consultation during the draft bylaw review stage. The draft project charter identifies a formal community information meeting

opportunity after first reading and again prior to a public hearing being held. The LTC should specify any additional opportunities it wishes to be reflected in the workplan and budget at this time.

Rationale for Recommendation:

Based on the extent of community and consultant recommendations received by the LTC to date, staff recommends the LTC provide clear direction to staff on the scope of policy and regulatory changes it wishes to incorporate into draft bylaws in order to advance this project and address the four identified topic areas of the OCP and LUB review.

ALTERNATIVES

- 1. Amend the Project Charter: If the LTC wishes to re-visit the project deliverables and engagement topics or methodology, the project charter will need substantial amendments. A resolution of the LTC would be required to request staff to prepare changes to the project charter for the LTC to consider. Suggested wording for a resolution is: "That the Hornby Island Local Trust Committee request staff to amend the project charter by (specify new purpose, scope, objectives, in-scope and/or out of scope) for LTC review at the next business meeting."
- 2. Defer consideration of next steps to the May 5, 2023 regular business meeting. If the LTC wishes to defer consideration of next steps to the next business meeting to allow for additional time for Trustees to consider the recommended options laid out in the consultant's report, suggested wording for a resolution is: "That the Hornby Island Local Trust Committee request staff to bring back the OCP/LUB Review Project final report and draft project charter for consideration at the May 5, 2023 regular business meeting."

NEXT STEPS

If the LTC is prepared to endorse the draft project charter (Attachment 1) and specify the preferred policy and regulatory changes it wishes to see in draft bylaws, staff can initiate engagement with K'omoks First Nation and prepare draft bylaws for LTC consideration of next steps.

| Submitted By: | Sonja Zupanec, RPP, MCIP, Island Planner | April 11, 2023 |
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| Concurred By: | Renée Jamurat, RPP, MCIP, Regional Planning Manager | April 11, 2023 |

ATTACHMENTS

1. Draft Amendments to Project Charter

Hornby OCP Amendments Review Project - Charter v 2.01 DRAFT FOR LTC REVIEW APRIL 2023

Hornby Island Local Trust Committee

Endorsement Date: Sept. 9, 2022

Purpose: To review and update the Hornby Official Community Plan (OCP) and Land Use Bylaw (LUB) regulations with regards to housing, short term vacation rentals, First Nations acknowledgments, and riparian areas.

Background: The LTC identified a "Comprehensive OCP/LUB Review" as a top priority project and requested the Hornby Island Advisory Planning Commission to provide recommendations for OCP and LUB amendments related to four specific topics. The APC spent much of 2021 and early 2022 meeting and providing recommendations regarding amendments. <u>A consultant was hired in 2022</u> and prepared a report of final recommendations for LTC consideration of next steps in the 2023/24 fiscal year.

Objectives In Scope Out of Scope • Amend the Hornby Island • OCP and LUB amendments Topics beyond the four One OCP Amendment • OCP and LUB by regarding: identified as in-scope; Bylaw incorporating Housing (specify) • One LUB Amendment Public engagement • • STVRs (specify) recommendations of the • beyond legislative Bylaw Hornby Island Advisory RAPR (specify) • requirements and • First Nations (specify) Planning Commission; community workshops <u>consultant's</u> Community Engagement + recommendations and public Leg. Process feedback on these

| Workplan Overview | | | |
|---|-----------------------------------|--|--|
| Deliverable/Milestone | Date | | |
| Project Charter Endorsed | June, 2022 | | |
| | <u>COMPLETED</u> | | |
| Execute Consultant Contract | August, 2022 | | |
| | COMPLTED | | |
| First Community Workshop | October, 2022 | | |
| | COMPLETED | | |
| Second Community Workshop | Winter, 2022/23 | | |
| | <u>COMPLETED</u> | | |
| Consultant Report on Workshops and Recommendations for Bylaws | Spring, 2023 | | |
| | <u>COMPLETED</u> | | |
| LTC consideration of consultant report options and selection of which options to proceed with for | <u>April 2023</u> | | |
| draft bylaws | | | |
| Staff to engage with K'omoks and prepare draft bylaws | <u>Summer 2023</u> | | |
| Draft Bylaws presented to LTC for consideration of First Reading or referral to APC for comment | September 8, 2023 | | |
| 1 st Reading of bylaws and referral to First Nations, agencies, APC and community groups | Spring, 2023Winter | | |
| | <u>2023</u> | | |
| Community Information Meeting following referral submissions | Winter 2024 | | |
| 2nd Reading of bylaws and schedule CIM and Public Hearing | Summer, | | |
| | 2023Winter 2024 | | |
| CIM/Public Hearing | Fall, 2023Spring | | |
| | <u>2024</u> | | |
| 3 rd Reading and forward to EC and Ministry | Winter, 2023/Spring | | |
| | <u>20</u> 24 | | |
| Adoption | Spring <u>/Summer,</u> | | |
| | 2024 | | |

Draft Project Charter for LTC consideration April 2023 – v. 2.10

| drafting of bylaws Legislative Clerk Legislative Process / Bylaw Review Review Administrative Office Website postings; meeting Assistant notices RPM Approval: LTC Endorsement: Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept 22 22 | sland Planner | Project Manager <u>/ bylaw</u> |
|--|-------------------------|----------------------------------|
| drafting of bylaws Legislative Clerk Legislative Process / Bylaw Administrative Office Website postings; meeting Assistant notices RPM Approval: LTC Endorsement: Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | | drafting |
| Legislative Clerk Legislative Process / Bylaw Review Review Administrative Office Website postings; meeting Assistant notices RPM Approval: LTC Endorsement: Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | <u>Consultant</u> | Workshop facilitation and |
| Review Administrative Office Website postings; meeting Assistant notices RPM Approval: LTC Endorsement: Jeather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | | drafting of bylaws |
| Administrative Office Website postings; meeting notices Assistant notices RPM Approval: LTC Endorsement: Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | Legislative Clerk | Legislative Process / Bylaw |
| Assistant notices RPM Approval: LTC Endorsement: Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | | Review |
| CTC Endorsement: Agent Kauer, RPM Resolution #: 10-Jun-22; 9-Sept Date: September 9, 2022 22 | Administrative Office | Website postings; meeting |
| Heather Kauer, RPM Resolution #: 10-Jun-22; 9-Sept 22 | Assistant | notices |
| Date: September 9, 2022 22 | RPM Approval: | LTC Endorsement: |
| | Heather Kauer, RPM | Resolution #: 10-Jun-22; 9-Sept- |
| | Date: September 9, 2022 | 22 |
| Renée Jamurat, RPM | Renée Jamurat, RPM | |
| Date: April 11, 2023 | Date: April 11, 2023 | |
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| Budget Budget Sources: TC Line Item Budget allocation | | | | |
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| 2022/23 | Consultant Contract | \$13,450 | | |
| | | <u>SPENT</u> | | |
| 2022/23 | Workshop Venue Rental /advertising | \$850 | | |
| 2022/23 | Minute-Taker | \$600 <u>SPENT</u> | | |
| 2023/24 | Consultant Contract | \$13,200 | | |
| 2023/24 | <u>K'omoks First Nation</u> Engagement/Capacity Funding | PENDING | | |
| 2023/24 | Community Information Meeting after 1 st reading | <u>\$1,000</u> | | |
| 2023/24 | CIM/Public Hearing after second reading | \$1,800 | | |
| | Total | \$_ 16,700 PENDING | | |

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Draft Project Charter for LTC consideration April 2023 – v. $2.\underline{1}\theta$