



AGENDA

GANGES VILLAGE AREA PLANNING TASK FORCE

Date: Wednesday, December 1, 2021
Time: 5:30 PM
Location: Salt Spring Island Baptist Church - Lower Hall, 520 Lower Ganges Road

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| 1. AGENDA | 5:30 - 5:35 |
| 1.1. Approval of Agenda | |
| 2. MINUTES OF PREVIOUS MEETINGS | 5:35 – 5:40 |
| 2.1. Draft minutes of the November 18, 2021 – GVAPTF Meeting – For adoption | Page 2 |
| 3. CHAIR’S REPORT | 5:40 – 5:45 |
| 4. ADMINISTRATIVE UPDATE | 5:45 – 6:30 |
| 4.1. Ganges Village Area Planning Task Force Resolutions | Page 6 |
| 5. OTHER BUSINESS | 6:30 – 7:30 |
| 5.1. General Discussion | |
| - Indigenous collaboration | |
| - CRD tour of SIMS building | |
| - Speaker Invitation to next meeting | |
| 6. ADJOURNMENT | |



Ganges Village Area Planning Task Force Meeting Minutes

Date: Thursday, November 18, 2021

Location: Mahon Hall Annex
114 Rainbow Road

Members Present: Jesse Brown
David Dunnison
Jenny McClean
Sebastian Moffatt

Regrets: John Gauld
Bob MacKie

Absent: None

Resignation: Robin Jenkinson
Mike Best

Staff Present: Louisa Garbo, Island Planner
Geordie Gordon, Planner 2
Rob Pingle, Recorder
Lisa Wilcox, Senior Intergovernmental Policy Advisor

Others Present: Laura Patrick, Trustee

These minutes follow the order of the agenda although the sequence may have varied.

With the Chair and Vice Chair resignations Staff Pingle called the meeting to order at 10:05 a.m.

By general consent, Member McClean was made Acting Chair. Acting Chair McClean acknowledged the meeting is being held in Coast Salish First Nations treaty and traditional territory.

1. AGENDA

1.1 Approval of the Agenda

The following amendments to the agenda was presented for consideration:

5.1 Task Force Appointments

By general consent, the agenda was adopted.

DRAFT

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2. MINUTES OF PREVIOUS MEETINGS

2.1 Approval of Draft Minutes for November 3, 2021

It was MOVED and SECONDED,

That the minutes of the November 3, 2021 Ganges Village Area Task Force meeting be adopted.

CARRIED

3. DIALOGUE ABOUT RECONCILIATION

3.1 Lisa Wilcox, Senior Intergovernmental Policy Advisor

Lisa Wilcox, Senior Intergovernmental Policy Advisor joined the meeting by telephone at 10:33 a.m.

Planner Garbo introduced Staff Wilcox. A member began the conversation requesting for fundamental guidance on how to keep reconciliation top of mind.

Staff Wilcox introduced herself and spoke to her history and role with the Islands Trust.

Member Brown arrived at 10:38 a.m.

A member spoke to the areas in Ganges that might be of significant interest in the history of First Nations traditional use of the village. Staff Wilcox spoke to the disconnection from community that has occurred and how there must be humility and time taken to ensure further travel down the road to reconciliation. This begins with an understanding of residential schools and requires a mutual respect for the First Nations to provide feedback so they can feel safe to speak to the historic wrongs and build trust to move forward.

A member asked about the best way to reflect the history of the area and if there are examples of places that have already done this as well as requesting a practical way to create meaningful interaction. Staff Wilcox said that the best first step is to have a face to face meeting to educate the Task Force on how to hold a meeting that is respectful to the First Nations. She spoke about the need to create place based reminders of the history with signage and infrastructure improvements. The Sea to Sky Highway, Squamish and Whistler were provided as examples. These improvements help visitors to see the place with a new lens that includes the 14,000 year history.

A member asked if there were any specific claims to the Ganges area that would be similar to what has happened through the Tsawwassen Treaty. Staff Wilcox spoke to their knowledge of those changes with that treaty and others. She said discussions happening between First Nations about land rights in the area are occurring at the provincial level and are confidential. She was not aware of any specific issues with the Ganges area as most of the discussions revolve around federal or provincial lands or park lands. Park lands are typically not changed to revenue generating systems but the

management is changed to be with First Nations. She did not feel the treaty work in the area would be concluded in the next five years.

A member asked to the significance of shoreline in the First Nations perspective. Staff Wilcox spoke to the cultural heritage of the shorelines in the Ganges area. She spoke to the need to include First Nation monitors to ensure there is a promotion and protection of these areas. There should be work with First Nation knowledge holders to restore the natural shoreline to re-establish interconnections with the sea and upland areas. .

A member asked for any specific individuals that could be included in this conversation. Staff Wilcox spoke to the artistic community on Salt Spring and the ability to find connections with First Nation artists that have connection to the island. Engaging a graphic designer to reflect the vision would be an appropriate step.

A member asked about the ability to return historical artifacts to Ganges, and if there are connections with the Capital Regional District (CRD) to facilitate this as the CRD has installed infrastructure that disturbed this history in the past. Staff Wilcox spoke to the relationship she has with the CRD intergovernmental staff. She spoke to the education being provided to CRD and Islands Trust bylaw staff on how best to conduct their work on the land. Regarding the repatriation of historical items, the current practice is to ensure items unearthed today are left as close to their place of origin through discussion with the First Nation. Addressing the items removed before this practice was implemented requires the need for appropriate museum guidelines to ensure items are maintained. She said Islands Trust would work with anyone interested in re-establishing these artifacts to ensure the historical knowledge was preserved and protected.

A member asked if anything stands out in the Ganges area in terms of offensive situations and if the harbour walk would be an issue. Staff Wilcox spoke to the communication that has already been received from First Nations regarding the harbour walk. She said the best way to ensure offensive situations don't occur is to begin the conversation early and work collaboratively with the First Nations to ensure the historical issues are addressed.

A member spoke to experiences they had with similar issues in different jurisdictions and the perceived higher level of privacy. Staff Wilcox spoke to the need for Islands Trust staff to keep this information private. She said there is an agreement with the archeological branch to maintain this and that the only time it would become public is through a decision of the First Nation impacted. She spoke to the fine balance between educating and informing current landowners about the possibility of cultural finds and the need to keep them private so there is not any profiteering from these items.

Planner Garbo spoke to the work the Local Trust Committee has done through a Community-to-Community conversation with First Nations and the resolutions that have been passed to ensure reconciliation moves forward. A member spoke to their appreciation of the relationships that are being built between these governments to ensure private businesses can best address reconciliation. Staff Wilcox reiterated the need for hosting community engagement meetings with First Nations to include them in

discussions. She spoke to the removal of as many barriers as possible such as travel to address that the removal from the land that occurred in the past. A member asked about the number of indigenous people living on the island and how they could be included. Staff Wilcox spoke to the indigenous people from other places that are living here and the indigenous people who have always been here but have been excluded due to previous government rules within the *Indian Act*.

Members spoke with gratitude to the information Staff Wilcox shared. Staff Wilcox expressed gratitude for the time taken by the members to learn about reconciliation.

Lisa Wilcox, Senior Intergovernmental Policy Advisor left the meeting at 11:44 am.

Acting Chair McClean spoke to the need to include First Nation representatives on the Task Force.

4. ADMINISTRATIVE UPDATE

4.1 Status on two-day workshop

Planner Garbo reported that the LTC is favourable to this and that she is working towards having the consultant run the meeting.

4.2 Status on map printing

Planner Gordon offered to create larger maps and wanted to clarify size. It was noted that a 1:5000 ratio would be preferred. Sketching paper and pens were requested as well.

Discussion moved towards the way these maps can best be used by the Task Force to create a cohesive plan and create a vision that can be acted on. There was discussion about how the local area plan was a strategic plan that would be a part of the official community plan for the island. It was suggested that this could also be a parallel document that sits alongside the official community plan.

Trustee Patrick spoke to the area plan being the first step which leads to a second step of implementation.

A member asked about what the role of the Task Force was in writing the plan. Staff explained that they will seek direction to create the plan and then present it to the Task Force who provide feedback on how it should be improved.

4.3 Status on 2007 report request per Task Force

This items was not discussed due to lack of time.

4.4 Monthly update from Chair per LTC request

This item was not discussed due to lack of time.

5. OTHER BUSINESS

5.1 Task Force Appointments

A member spoke to the frustration of the meeting structure and how it is potentially the reason why the Task Force is seeing resignations. A member spoke about the need to discuss the problems that are not being addressed and their concern that if they are not addressed they will create further issues. A member spoke about the need for optimism and the acknowledgment of the personal effort to be involved in the process.

A member asked for staff and trustee perspective on how to best move forward. Planner Garbo spoke to the positives being seen over this time. They suggested that the Task Force increase membership and that there are members of the community that could be nominated for appointment by the LTC. A member spoke to the appreciation of the current members and the possibility to find even more diverse members. Trustee Patrick spoke to the need for clarity to the process to ensure the work done is reflective of the community when an area plan is completed.

There was discussion about the correct number of members to seek. There was discussion about what groups might be missing from the discussion. It was identified that women, First Nations, people of colour and youth are areas missing from the Task Force with two new members sought.

There was discussion about meeting format and best next steps.

6. ADJOURNMENT

The meeting adjourned at 12:17 pm.

Jenny McClean, Acting Chair

CERTIFIED CORRECT:

Rob Pingle, Recorder

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
15-Apr-21	That the Ganges Village Planning Task Force commission a report on the status of the 2007 OCP, including but not limited to: i. 2007 OCP items that have been implemented; ii. 2007 OCP items that are still being implemented; iii. 2007 OCP items that are planned for implementation; and iv. 2007 OCP items where implementation has been cancelled or otherwise deferred along with causal conditions or rational for any such delay or cancellation.		
20-May-21	That the Ganges Village Area Planning Task Force accept the draft Ganges Village Area Plan Task Force Work Plan and the draft Work Plan Timeline.		
20-May-21	That the Ganges Village Area Planning Task Force request Member Moffat to provide a presentation regarding the 2007 Ganges Village and Harbour Official Community Plan Review Focus Group at the next meeting.	Member Moffatt gave a presentation	17-Jun-21
17-Jun-21	That the minutes of the April 15, 2021 Ganges Village Area Task Force meeting were adopted with the following amendments: • Many of the task force members requested the work plan be adjusted to be completed to share the task force recommendations prior to the 2022 Trustee Elections;	Staff updated the minutes	22-Jun-21
17-Jun-21	That the minutes of the May 20, 2021 Ganges Village Area Task Force meeting were adopted with the following amendments: • A member requested a list of key stakeholders for the public engagement process;	Staff updated the minutes	22-Jun-21

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
17-Jun-21	<p>That the LTC obtain a written legal opinion on the open meeting rules as the either apply, or don't apply, to the Task Force. Specifically the Task Force requests clarity on the following: (a) Can Task Force members speak freely to each other outside of scheduled meetings? (b) Is there any legal specified limit to the numbers of members who can gather to discuss issues/topics outside of the formal Task Force meetings? (c) Can the Task Force form subcommittees? And that the LTC be requested to approve the proposal for the Task Force to schedule a two day retreat, similar in structure to an Islands Trust Council meeting, that would see the group members meeting both formally and informally to work through the major issues creatively. The formal portion would be in a roundtable format, led by the Chair. The informal portion would occur during breaks, meals and in an evening social gathering. (Just like Trust Council) By general consent, the Ganges Village Area Task Force request staff to add bi-weekly meetings to the list of questions for legal counsel.</p>	Alyssa Bradley presented a legal orientation	15-Jul-21
17-Jun-21	to table Item 2.1 - Study area boundary and Item 2.2 - Vision Statement to the next meeting.	Items were discussed at the next meeting	15-Jul-21
17-Jun-21	By general consent , the Ganges Village Area Task Force scheduled a walking tour of Ganges on June 27, 2021 at 1:00 p.m. and the group will meet at the Treehouse Café.		

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
15-Jul-21	That the minutes of the June 17, 2021 Ganges Village Area Task Force meeting were adopted as amended. • Add Eric Booth to the list of members present. • Replace “Many of the task force members requested the work plan be adjusted to be completed to share the task force recommendations prior to the 2022 Trustee Elections” with “The majority of task force members agreed the work plan be adjusted to be completed and recommendations made prior to the 2022 Trustee Elections.”	Staff updated the minutes	13-Aug-21
15-Jul-21	That the Ganges Village Task Force request staff to schedule a meeting on July 29, 2021.		
15-Jul-21	By general consent , the Ganges Village Task Force requested staff to schedule a walking tour on July 29, 2021, 10:00 a.m. to 12:00 p.m. and that the group will meet at the Tree House Café.		
19-Aug-21	That the minutes of the July 15 2021 Ganges Village Area Task Force meeting were adopted as amended. • Replace “There was a suggestion to include commercial properties up Beddis Road including the Salt Spring Island Sailing Club and the Seabreeze Inn.” with “There was a suggestion to include commercial properties up to Beddis Road including the Salt Spring Island Sailing Club and the Seabreeze Inn.”	Staff updated the minutes	23-Aug-21

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
19-Aug-21	That the Ganges Village Area Planning Task Force request staff to schedule a second meeting on the first Thursday of each month and that a first order of business would be to review how the meeting schedule would align with the Housing Action Program Task Force meetings and whether members would want to take the opportunity for a walk around.	Staff scheduled the meeting and located it at the library. Quorum was not met.	2-Sep-21
19-Aug-21	To replace the draft Ganges Village Area Plan Study Area Boundaries map as presented by staff with circles of areas of interest as proposed in the PowerPoint presentation.		
19-Aug-21	The Ganges Village Area Planning Task Force will consider anchoring the innermost fuzzy circle and some of the corners of the fuzzy circles at the September 2, 2021 meeting	Quorum was not met at the Sept 2 meeting	2-Sep-21
19-Aug-21	That the Ganges Village Area Planning Task Force has accepted this as a draft list of elements to be considered in our planning of Ganges Village and the list can be added to in the future.		
19-Aug-21	By general consent , the Ganges Village Area Planning Task Force request staff to schedule a Ganges Village site visit on Thursday, August 26, 2021 and that the group will meet at Embe Bakery.		
16-Sep-21	That the Ganges Village Area Planning Task Force request staff to schedule a second meeting on the first Wednesday of the month from 5:30 p.m. to 7:30 p.m. until the end of 2021.	Staff scheduled the meetings	20-Sep-21
16-Sep-21	That the October meeting on the first Wednesday (from 5:30 p.m. to 7:30 p.m.) be a design process facilitated by Member Sebastian Moffatt.	Member Moffatt requested additional time and materials to facilitate this	6-Oct-21

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
6-Oct-21	That the minutes of the September 16, 2021 Ganges Village Area Task Force meeting were adopted, as amended. • That Member Gauld and Member McClean have their opposing votes noted on the following motion concerning the Meeting Schedule: “That the Ganges Village Area Planning Task Force request staff to schedule a second meeting on the first Wednesday of the month from 5:30 p.m. to 7:30 p.m. until the end of 2021.”	Staff updated the minutes	15-Oct-21
6-Oct-21	That the Ganges Village Area Plan Task Force appoint Member Best as the Task Force representative to gather information about the harbour, and report back to the Task Force.		
6-Oct-21	That the Ganges Village Area Plan Task Force request staff to provide a First Nations representative and/or expert on the First Nations issues in Ganges of which the Task Force should be aware.		
6-Oct-21	That the Ganges Village Area Plan Task Force request staff to provide large scale base plans of Ganges area, including and up to the study area boundary for review, and include tracing paper (30” roll) and pens.	Staff requested further information from the Chair on maps required and types of pens	15-Oct-21

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
6-Oct-21	<p>That the Ganges Village Area Plan Task Force request staff to review the recommendations of the 2007 Official Community Plan focus group, and restructure the list to then determine (using the list as presented in Member Dunnison’s excel spreadsheet) 1. Recommendations clearly within Islands Trust’s jurisdiction 2. Recommendations outside of Islands Trust’s jurisdiction 3. Recommendations that are a cross-jurisdiction with Islands Trust.</p>		

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
21-Oct-21	<p>That the Ganges Village Area Plan Task Force request staff to provide large scale maps for the list of 12 maps, and provide 11x17 until the large maps are available. 1. History of place, 2. Geographic location and its insights (wind, aspect, topography, large water bodies), 3. Built Environment (figure-ground) - perhaps a black and white contrasting map could be made. 4. Open spaces (parks) and vegetation, 5. Waterways and Ecosystems 6. Character/Style/Village fabric (special features, building cluster/spread, general architecture) - e.g. the mermaid statue in Rotary Park, the market space, the gazebo in Centennial Park. 7. Connectivity to other places (nodes, public transit, in & out, ease) - including buses, water taxis, airplanes. 8. Mobility within the place (streets, pathways, accessibility, activity) - reviewing how accessible these are and how they are used. 9. Existing land uses and service centres - circling areas that offer certain services, such as education, housing, and medical. 10. Contours and level areas - highlight which areas are sloped vs. flat. 11. Utilities above and below ground, plus aquifers and well production - including sewage and underground hydro lines. A map of wells is a way to illustrate their productivity. 12. Climate change risk areas - identify areas of flooding risk and sea level rise.</p>		
21-Oct-21	<p>That the Ganges Village Area Plan Task Force request staff be encouraged to take a more active role and assist the Task Force in moving forward.</p>		

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
21-Oct-21	That the Ganges Village Area Plan Task Force in responding to staff's Proposed Area Plan Elements, request staff incorporate the Task Force's list in the draft outline. (Land Use Housing, Transportation, Environment, Ecosystems, Infrastructure Servicing, First Nations, Harbour, Climate Change, Resiliency, Health & Safety & Fire & Community Service & Education, Economics/Sustainability – Tourism, Heritage over time - History & Culture, Community Events, Business Development, Water & Watersheds, Urban Design & Art & Culture, Recreation & Parks Island(s)/Regional/Geographic Context, Futurism/Vision		
21-Oct-21	That the Ganges Village Area Plan Task Force appoint Member McClean to gather information on First Nations and report back to the Task Force.		
21-Oct-21	That the Ganges Village Area Plan Task Force request the Salt Spring Island Local Trust Committee allocate funding and staff time to a minimum 2 day workshop for the Task Force to develop a working draft of the Local Area Plan and include facilitation.		
21-Oct-21	That the Ganges Village Area Plan Task Force appoint Member McClean to liaise with the Capital Regional District Transportation Commission.		
21-Oct-21	That the Ganges Village Area Plan Task Force request a current stakeholder list be provided to the Task Force.		
21-Oct-21	That the Ganges Village Area Plan Task Force receive a list of the Technical Working Group members and their affiliations.		

Ganges Village Area Planning Task Force Resolutions

Meeting Date	Resolution	Work Flow	Date Completed
3-Nov-21	That the Ganges Village Area Plan Task Force create a Mission Statement prepared by Member Moffat that will include the built environment for presentation to the LTC as part of the Islands Trust Policy Statement review process.		